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## SCRUTINY BOARD (CHILDREN AND FAMILIES)

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Meeting to be held in Civic Hall, Leeds, LS1 1UR on  
Wednesday, 26th September, 2018 at 10.00 am

*(A pre-meeting will take place for ALL Members of the Board at 9.45 a.m.)*

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### MEMBERSHIP

#### Councillors

- H Bithell - Kirkstall;
- K Bruce - Rothwell;
- D Cohen - Alwoodley;
- P Drinkwater - Killingbeck and Seacroft;
- C Gruen - Bramley and Stanningley;
- J Illingworth - Kirkstall;
- W Kidger - Morley South;
- A Lamb (Chair) - Wetherby;
- J Lennox - Cross Gates and Whinmoor;
- K Renshaw - Ardsley and Robin Hood;
- R. Stephenson - Harewood;

#### Co-opted Members (Voting)

- Mr E A Britten - Church Representative (Catholic)
- Mr A Graham - Church Representative (Church of England)
- Mrs K Blacker - Parent Governor Representative (Primary)
- Ms J Ward - Parent Governor Representative (Secondary)
- Mrs V Bryden - Parent Governor Representative (SEN)

#### Co-opted Members (Non-Voting)

- Ms C Foote - Teacher Representative
- Ms H Bellamy - Teacher Representative
- Mrs A Kearsley - Early Years Representative
- Ms C Hopkins - Young Lives Leeds
- Ms D Reilly - Looked After Children and Care Leavers

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**Principal Scrutiny Adviser:**  
**Angela Brogden**  
**Tel: (0113) 37 88661**

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# A G E N D A

Item No	Ward/Equal Opportunities	Item Not Open		Page No
1			<p><b>APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS</b></p> <p>To consider any appeals in accordance with Procedure Rule 25* of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded).</p> <p>(* In accordance with Procedure Rule 25, notice of an appeal must be received in writing by the Head of Governance Services at least 24 hours before the meeting).</p>	
2			<p><b>EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC</b></p> <ol style="list-style-type: none"> <li>1. To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.</li> <li>2. To consider whether or not to accept the officers recommendation in respect of the above information.</li> <li>3. If so, to formally pass the following resolution:-</li> </ol> <p><b>RESOLVED</b> – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows:</p> <p><b>No exempt items have been identified.</b></p>	

3

**LATE ITEMS**

To identify items which have been admitted to the agenda by the Chair for consideration.

(The special circumstances shall be specified in the minutes.)

4

**DECLARATION OF DISCLOSABLE PECUNIARY INTERESTS**

To disclose or draw attention to any disclosable pecuniary interests for the purposes of Section 31 of the Localism Act 2011 and paragraphs 13-16 of the Members' Code of Conduct.

5

**APOLOGIES FOR ABSENCE AND NOTIFICATION OF SUBSTITUTES**

To receive any apologies for absence and notification of substitutes.

6

**MINUTES - 18TH JULY 2018**

1 - 6

To approve as a correct record the minutes of the meeting held on 18<sup>th</sup> July 2018.

7

**CO-OPTED MEMBERS**

7 - 10

To receive a report from the Head of Governance and Scrutiny Support in relation to the appointment of existing co-opted member vacancies.

8

**WHITE ROSE CHILDREN LOOKED AFTER INTERIM RESIDENTIAL FRAMEWORK AGREEMENT**

11 - 30

To receive a report from the Head of Governance and Scrutiny Support reflecting the request made by the Chair for the Board to receive a briefing relating to the White Rose CLA Interim Residential Framework Agreement.

9

### **SCRUTINY INQUIRY - IS LEEDS A CHILD FRIENDLY CITY?**

31 -  
68

To receive a report from the Director of Children and Families presenting information linked to the Board's Scrutiny Inquiry and agreed thematic approach based around the five Children and Young People Plan Outcomes.

10

### **WORK SCHEDULE**

69 -  
88

To consider the Scrutiny Board's work schedule for the 2018/19 municipal year.

11

### **DATE AND TIME OF NEXT MEETING**

Wednesday, 24<sup>th</sup> October 2018 at 10.00 am (pre-meeting for all Board Members at 9.45 am)

### **THIRD PARTY RECORDING**

Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the contacts on the front of this agenda.

Use of Recordings by Third Parties – code of practice

- a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title.
- b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete.

## SCRUTINY BOARD (CHILDREN AND FAMILIES)

WEDNESDAY, 18TH JULY, 2018

**PRESENT:** Councillor A Lamb in the Chair

Councillors H Bithell, K Bruce, D Cohen,  
C Gruen, J Illingworth, W Kidger, J Lennox,  
D Ragan, K Renshaw and R. Stephenson

### CO-OPTED MEMBERS (VOTING)

Mr E A Britten – Church Representative (Catholic)  
Ms J Ward – Parent Governor Representative (Secondary)

### CO-OPTED MEMBERS (NON-VOTING)

Ms C Foote – Teacher Representative  
Mrs A Kearsley – Early Years Representative  
Ms C Hopkins – Young Lives Leeds

#### **13 Appeals Against Refusal of Inspection of Documents**

There were no appeals against the refusal of inspection of documents.

#### **14 Exempt Information - Possible Exclusion of the Press and Public**

There were no exempt items.

#### **15 Late Items**

There were no late items.

#### **16 Declaration of Disclosable Pecuniary Interests**

There were no declarations of disclosable pecuniary interests.

#### **17 Apologies for Absence and Notification of Substitutes**

An apology for absence was received from Councillor Drinkwater. Notification had been received that Councillor Ragan was substituting for Councillor Drinkwater. Apologies were also received from co-opted members Ms J Hazelgrave and Mr A Graham.

#### **18 Minutes - 13th June 2018**

**RESOLVED** – That the minutes of the meeting held on 13th June 2018 be approved as a correct record.

Draft minutes to be approved at the meeting  
to be held on Wednesday, 26th September, 2018

## 19 Matters Arising

Minute 7 - The Chair informed Members that Ms J Hazelgrave was now reaching the end of her 4 year term with the Scrutiny Board as a Parent Governor representing special educational needs. In acknowledging that Ms Hazelgrave was no longer continuing as a parent governor, the Chair took the opportunity to formally thank her for her contribution to the Scrutiny Board for the last 4 years and agreed to write to Ms Hazelgrave to thank her personally.

Minute 10 - The Chair noted that the Hate Incident Reporting in Schools (HIRS) scheme from 2016 had been received. However, the Chair had been informed that the scheme was currently undergoing a process of review, and that the revised version would be provided to the Board for consideration in due course.

## 20 Directors response to Scrutiny Inquiry - The Impact of Child Poverty on Achievement, Attainment and Attendance

The report of the Director of Children and Families set out the formal response to the recommendations from the Scrutiny Board (Children and Families) inquiry into 'The Impact of Child Poverty on Achievement, Attainment and Attendance'.

The following were in attendance:

- Councillor Lisa Mulherin, Executive Member for Children and Families
- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Steve Walker, Director of Children and Families
- Sue Rumbold, Chief Officer for Partnerships and Health, Children and Families

The Director of Children and Families introduced the report, and thanked the Board for their report and recommendations, all of which had been accepted. Members were informed of a range of work currently being progressed in relation to the recommendations, with particular reference to the establishment of the Child Poverty Impact Board (CPIB). Members were informed that the CPIB was intended to be a multi-agency response to child poverty, involving Council officers, external partners and third sector representation.

Members discussed a number of matters, including:

- *Recruitment for each of the six impact work streams of the CPIB.*  
Members were informed that each work stream will involve relevant professionals, along with officers and elected members. Currently, only Councillor Venner and Councillor Mulherin were members of the CPIB, however members were informed that membership was considered to

be on an evolving basis. Members requested a list of current membership to be circulated.

- *Voice and Influence project with the University of Leeds.* Members were keen to understand how young people were being engaged in this area of work. Officers present assured Members that the University was working closely with the Voice, Influence and Change (VIC) team, to handle matters sensitively and ensure all young people involved had a fun and positive experience.
- *School based measures of deprivation.* The Board discussed the use of school based measures of deprivation, with particular reference to Pupil Premium figures, and how such measures are being used to also track progress in terms of educational attainment.
- *The accountability of the CPIB.* Members were informed that the CPIB was a Council-wide effort, with links to the Priority Neighbourhoods, but sat firmly within the Children's Trust Board arrangements. The Board requested to routinely receive minutes from the CPIB meetings.

#### **RESOLVED –**

- a) That the Scrutiny Board notes the responses to the recommendations based on their findings, and endorses the approach being taken.
- b) That the Board be provided with the information requested.
- c) That a further update report surrounding the implementation of the Scrutiny Board's recommendations be provided at the Board's meeting on 23<sup>rd</sup> January 2019.

*(Councillor D Ragan joined the meeting at 10:35am, and Councillor Illingworth at 10:45am, during discussion of this item.)*

## **21 Financial Performance - Children and Families**

The Head of Governance and Scrutiny Support submitted a report that presented financial performance information relevant to the remit of the Scrutiny Board.

The following information was appended to the report:

- Financial Outturn report
- Financial Health – Month 2 report

The following were in attendance:

- Councillor Lisa Mulherin, Executive Member for Children and Families
- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Steve Walker, Director of Children and Families
- Sue Rumbold, Chief Officer for Partnerships and Health, Children and Families
- Simon Criddle, Head of Finance (Children and Families), Resources and Housing

Members discussed a number of matters, including:

- *School Reserves*. Members sought clarification regarding the access to school reserves, when schools become an academy. It was confirmed that when schools become an academy voluntarily, they remain in control of their surplus funds (or deficits). However, Members heard that when a school is forced to convert to an academy, the Council is given more discretion to retain any surplus funds associated with that school. However, if that particular school is in deficit at the point of conversion, then that associated debt automatically transfers to the Council. Members requested a list of all Leeds schools' current surplus or deficit positions.
- *Children's Centres shortfall*. Members queried the shortfall in income for Children's Centres, and were informed that this was largely due to the impact on nursery income following the introduction of 15 hours free childcare.
- *External Residential (ER) placements*. The Director offered context to the cost of ER placements, to provide members with a better understanding of the expense to the service. Members heard that £1m would generally only pay for 3 / 4 placements, and therefore only a small number of cases can have a significant impact on the budget.

**RESOLVED –**

- a) That the contents of the report and appendices, be noted.
- b) That the Board be provided with the information requested.

**22 Learning in Leeds Annual Standards Report 2016-17**

The Head of Governance and Scrutiny Support submitted a report that presented the Learning in Leeds Annual Standards Report for 2016-17.

The 2016/17 Learning Outcome Dashboards were appended to the report.

The following were in attendance:

- Councillor Lisa Mulherin, Executive Member for Children and Families
- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Steve Walker, Director of Children and Families
- Val Waite, Head of Learning Inclusion, Children and Families
- Kim Porter, Joint Interim Head of Learning, Children and Families
- Anne Fell, Joint Interim Head of Learning, Children and Families
- Erica Hiorns, Secondary School Improvement Advisor, Children and Families

Members discussed a number of matters, including:

- *Academies and Multi-Academy Trusts (MATs)*. Members queried whether the report was shared with academies to illustrate the challenges, and to MATs who may have schools within various local



authority boundaries. Officers informed members that the document was made publically available, but that key messages from the report are communicated to all schools regularly.

- *Attainment levels of Black, Asian and Minority Ethnic (BAME) children.* Members raised concerns regarding the attainment of BAME children in Leeds compared to all children nationally, and wished to be provided with more information on the action being taken to address this gap.
- *English as an Additional Language (EAL).* Members suggested that future Annual Standards Reports should also reflect EAL comparator data with other relevant local authorities.
- *The attainment gap between disadvantaged children and their peers.* Members questioned the confidence of Officers in their current strategies designed to improve the learning outcomes of all children to close the attainment gap. Officers assured Members that the evidence shows that they are making steady incremental gains, which they viewed to be sustainable. Members were also informed of the establishment of the 'Advantaging the disadvantaged' working party, which has now been running for 18 months.
- *The link between Social and Emotional Mental Health (SEMH) provision and exclusion rates.* Members were pleased to hear that permanent exclusions in the city had been reduced to 11 in 2016/17 from 33 in 2015/16, which Officers informed Members has largely been due to the increase in SEMH support for those at risk of exclusion. However, Members were concerned to hear of a rise in fixed term exclusions and requested a breakdown of exclusions per school to understand which areas were in need of targeted support.
- *Narrowing of the curriculum.* Members expressed concerns around the narrowing of the curriculum, particularly for subjects such as Personal, Social and Health Education (PSHE). Members were assured that narrowing of the curriculum was a significant focus nationally, and forms a significant role in the support and challenge to schools in Leeds. For PSHE, Officers informed Members that there has been a large subscription to the Health and Wellbeing support offered through Learning Improvement, and that feedback has been good from both schools and the officers.

The Chair explained that the key issues raised by the Board can also be explored further as part of the Board's themed discussions at future meetings.

*(Councillors K Renshaw and W Kidger left the meeting at 11.55 am during discussion of this item.)*

*(Ms C Foote left the meeting at 12:15pm during discussion of this item.)*

#### **RESOLVED –**

- a) That the contents of the Leeds Annual Standards Report and appended dashboards, be noted.
- b) That the Board be provided with the information requested.

## **23 Work Schedule**

Draft minutes to be approved at the meeting  
to be held on Wednesday, 26th September, 2018

The Head of Governance and Scrutiny submitted a report which invited Members to consider the Board's Work Schedule for the remainder of the current municipal year.

**RESOLVED** – That the work programme be agreed.

**24 Date and Time of Next Meeting**

Wednesday, 26th September 2018 at 10.00 am (pre-meeting for all Board Members at 9.45 am).

The meeting concluded at 12:30pm.



Report author: Angela Brogden

Tel: 37 88661

## Report of Head of Governance and Scrutiny Support

### Report to Scrutiny Board (Children and Families)

**Date: 26<sup>th</sup> September 2018**

**Subject: Co-opted Members**

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

### Summary of main issues

1. At the beginning of the municipal year, the Scrutiny Board considered guidance surrounding the appointment of co-opted members, including legislative arrangements in place for the appointment of specific co-opted members as set out in Article 6 of the Council's Constitution.
2. Linked to this, the Board had appointed to the majority of voting and non-voting co-opted member positions. However, the Board has been awaiting nomination details in relation to two non-voting co-opted member vacancies, as well as appointment details relating to two of the parent governor representative positions on the Board.
3. These details are now available and are set out within this report for the Board's consideration.

### Recommendation

4. Members are asked to:
  - a) Note the two newly appointed parent governor representatives.
  - b) Consider and appoint to the two non-voting co-opted member vacancies as detailed within the report.

## **1 Purpose of this report**

- 1.1 The purpose of this report is to seek the Scrutiny Board's formal consideration for the appointment of two non-voting co-opted member vacancies and advise the Board of the election of the Parent Governor Representative (Primary) and Parent Governor Representative (SEN).

## **2 Background information**

- 2.1 For a number of years the Council's Constitution has made provision for the appointment of co-opted members to individual Scrutiny Boards. For those Scrutiny Boards where co-opted members have previously been appointed, such arrangements have tended to be reviewed on an annual basis, usually at the beginning of a new municipal year.

## **3 Main issues**

### General arrangements for appointing co-opted members

- 3.1 It is widely recognised that in some circumstances, co-opted members can significantly aid the work of Scrutiny Boards. This is currently reflected in Article 6 (Scrutiny Boards) of the Council's Constitution, which outlines the options available to Scrutiny Boards in relation to appointing co-opted members.
- 3.2 In general terms, Scrutiny Boards can appoint:
- Up to five non-voting co-opted members for a term of office that does not go beyond the next Annual Meeting of Council ; and/or,
  - Up to two non-voting co-opted members for a term of office that relates to the duration of a particular and specific scrutiny inquiry.
- 3.3 The Scrutiny Board appointed to the majority of non-voting positions in at its meeting in June 2018. As nominations for a second Teacher Representative and Children Looked After/Care Leavers representative had not been received, these positions remained vacant.
- 3.4 However, the following nominations have now been received:

- 1) Teacher Representative – Helen Bellamy
- 2) Looked After Children/Care leavers – Debbie Reilly

### Arrangements for appointing specific co-opted members

#### *Education Representatives*

- 3.5 In addition to elected Members appointed by Council, the Local Government Act 2000 states that the relevant Scrutiny Board dealing with education matters shall include in its membership the following voting representatives in accordance with statutory requirements:

- One Church of England diocese representative<sup>1</sup>
- One Roman Catholic diocese representative<sup>1</sup>
- Parent governor representatives<sup>2</sup>

3.6 The number and term of office of education representatives is fixed by full Council and set out in Article 6. Representatives of the Church of England and Roman Catholic dioceses are nominated by their diocese and parent governor representatives are elected. Where the Scrutiny Board deals with other non-educational matters, the co-opted members may participate in any discussion but shall not be entitled to vote on those matters.

3.7 The Parent Governor Regulations (Representatives) England 2001 states that a local education authority shall appoint at least two parent governor representatives to each of their education overview and scrutiny committees and sub-committees.

3.8 The Board has previously appointed three parent governor representatives. The Parent Governor representative (Primary) position was vacant in June 2018 and the Parent Governor representative (SEN) became vacant on 11<sup>th</sup> September 2018 as Jo Hazelgrave's four year term came to an end.

3.9 These positions have now been filled by process of election by the following individuals:

- Viv Bryden – Parent Governor Representative (SEN)
- Kate Blacker – Parent Governor Representative (Primary)

## **4.0 Corporate Considerations**

### **4.1 Consultation and Engagement**

4.1.1 The guidance surrounding co-opted members was previously discussed by the Scrutiny Chairs when it was agreed that individual Scrutiny Boards would consider the appointment of co-optees on an individual basis.

### **4.2 Equality and Diversity / Cohesion and Integration.**

4.2.1 The process for appointing co-opted members should be open, effective and carried out in a manner which seeks to strengthen the work of the Scrutiny Board. In doing so, due regard should also be given to any potential equality issues in line with the Council's Equality and Diversity Scheme.

### **4.3 Council Policies and Best Council Plan**

4.3.1 The Council's Scrutiny arrangements are one of the key parts of the Council's governance arrangements. Within the Council's Constitution, there is particular provision for the appointment of co-opted members to individual Scrutiny Boards, which this report seeks to summarise.

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<sup>1</sup> Article 6 states this appointment shall be for a term of office that does not go beyond the next Annual Meeting of Council

<sup>2</sup> Article 6 states these appointments shall be for a four-year term of office

#### **4.4 Resources and Value for Money**

4.4.1 Where applicable, any incidental expenses paid to co-optees will be met within existing resources.

#### **4.5 Legal Implications, Access to Information and Call In**

4.5.1 Where additional members are co-opted onto a Scrutiny Board, such members must comply with the provisions set out in the Member's Code of Conduct as detailed within the Council's Constitution.

#### **4.6 Risk Management**

4.6.1 When Scrutiny Boards are considering the appointment of a standing co-opted member for a term of office, they should be mindful of any potential conflicts of interest that may arise during the course of the year in view of the Scrutiny Boards' wide ranging terms of reference.

#### **5.0 Recommendations**

5.1 Members are asked to:

- a) Note the two newly appointed parent governor representatives.
- b) Consider and appoint to the two non-voting co-opted member vacancies as detailed within the report.

#### **6.0 Background documents<sup>3</sup>**

None

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<sup>3</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.



Report author: Angela Brogden  
Tel: (0113) 37 88661

## Report of Head of Governance and Scrutiny Support

### Report to Scrutiny Board (Children and Families)

**Date 26<sup>th</sup> September 2018**

### **Subject: White Rose Children Looked After Interim Residential Framework Agreement**

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

### **Purpose of this report.**

1. On 15<sup>th</sup> August 2018, the Children and Families Directorate sought approval from Councillor Lamb, as Chair of the Children and Families Scrutiny Board, to take a key Officer Delegated Decision under the 'Special Urgency' provision. This decision related to a one year extension of the existing White Rose Children Looked After Interim Residential Framework Agreement, as set out within the provisions of the contract.
2. The decision to extend this contract had to be taken before 17<sup>th</sup> August 2018 or the current contract would expire and a new procurement would be required to purchase residential placements for children looked after across the region.
3. Whilst notification of this pending decision had been included on the Council's List of Forthcoming Key Decisions back in June 2018, satisfying statutory requirements, subsequent timelines linked to the Council's decision making processes had not been adhered to due to an administrative oversight.
4. Under the Council's Executive and Decision Making Procedures Rules, where a Director receives a report which he/she intends to take into account in making any Key Decision, then he/she will not make the decision until the report has been available for public inspection for at least 5 clear working days. It was this element of the process that had not been satisfied. In order to regularise this oversight, officers sought the relevant Scrutiny Board Chair's approval under Special Urgency to take this decision.

5. Having obtained Councillor Lamb's approval to take this decision under the Special Urgency provision, a Delegated Decision Notification (DDN) form, together with the relevant report upon which the decision was based, was published on the Council's website on 16<sup>th</sup> August 2018. A copy of the DDN and accompanying report are appended for information (please note that the exempt Appendix 1 to the report has not been included).
6. At the request of the Chair, the Council's Chief Executive, Deputy Director of Children and Families and Executive Board Member for Children and Families will be attending today's meeting to brief the Scrutiny Board on the circumstances that resulted in the need to utilise the Special Urgency provision in this regard, as well as steps being taken to ensure that the Council's decision making processes are being adhered to in future.

### **Recommendation**

7. Further to the Board's discussion, Members are asked to determine what, if any, further Scrutiny action it may wish to undertake.

### **Background documents<sup>1</sup>**

8. None.

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<sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.




## Delegated Decision Notification

This form is used both to give notice of an officer's intention to make a Key decision and to record any delegated decision which has been taken. The decision set out on this form therefore reflects the decision that it is intended will be made, or that has been made. Although set out in the past tense a decision for which notice is being given may be subject to amendment or withdrawal.

LEAD DIRECTOR <sup>i</sup> :	The Director of Children & Families		
SUBJECT <sup>ii</sup> :	Request to extend the White Rose Children Looked After Interim Residential Framework Agreement - DN245859		
DECISION DETAILS <sup>iii</sup> :	In the absence of the Director of Children and Families, the Deputy Director of Children & Families agreed to extend the White Rose Children Looked After Interim Residential Framework Agreement to the organisations identified at Appendix 1.		
TYPE OF DECISION:	<input checked="" type="checkbox"/> Key Decision (Executive) Is the decision eligible for call-in? <sup>iv</sup> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No Is the decision exempt from call-in? <sup>v</sup> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> Significant Operational Decision (Council or Executive <sup>vi</sup> – not subject to call-in) <input type="checkbox"/> Administrative Decision (Council or Executive <sup>vii</sup> – not subject to publication or call-in)		
NOTICE <sup>viii</sup> / CALL-IN (KEY DECISIONS ONLY):	Date the decision was published in the List of Forthcoming Key Decisions: 18/6/18 If not on the List of Forthcoming Key Decisions for at least 28 clear days, the reason why it would be impracticable to delay the decision:-  If exempt from call-in, the reason why call-in would prejudice the interests of the Council or the public:- Any delay in undertaking the decision would seriously prejudice children looked after from being placed in quality assured residential homes.		
AFFECTED WARDS:			
DETAILS OF CONSULTATION UNDERTAKEN:	Executive Member	Date consulted:	Interest disclosed? <sup>ix</sup> <input type="checkbox"/> Yes (Date of dispensation: ) <input type="checkbox"/> No

	Ward Councillor	Date consulted:	Interest disclosed? <input type="checkbox"/> Yes (Date of dispensation: ) <input type="checkbox"/> No
	Others* (please specify: Chief Executives and DCSs, leaders of the respective Councils involved and young people)	Date consulted: Various	Interest disclosed? <input type="checkbox"/> Yes (Date of dispensation: ) <input checked="" type="checkbox"/> No
CAPITAL INJECTION APPROVAL REQUIRED:	Injection approval required? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No (If yes, you must complete the Approval box below)		
CAPITAL INJECTION APPROVAL	(Name: ) (Title: )	Capital Scheme Number: XXXXX / XXX / XXX	Date:
CONTRACT DETAILS (PROCUREMENT DECISIONS ONLY)	Contract Reference Number	Contract Title	
		Supplier	
IMPLEMENTATION (KEY DECISIONS ONLY)	Officer accountable for implementation Commissioning Programme Manager Timescales for implementation <sup>xi</sup> August 2018		
CONTACT PERSON:	Rebecca Fenwick	Email <sup>xii</sup> : Rebecca.fenwick@leeds.gov.uk	

DECISION MAKER / AUTHORISED SIGNATORY <sup>xiii</sup> :	 (Name: Sal Tariq)	Date: 16/8/18.
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<sup>i</sup> The Leader of the Council may also make executive decisions and should be specified as the Lead Director where appropriate.

<sup>ii</sup> A brief title should be inserted here. If the decision is Key and has appeared on the List of Forthcoming Key Decisions, the title of the decision should be the same as that used in the List.

<sup>iii</sup> Brief details of the decision should be inserted. This note must set out the substance of the decision, options considered and the reason for deciding on the chosen option, although care must be taken not to disclose any confidential or exempt information.

<sup>iv</sup> See the Executive and Decision Making Procedure Rules for eligibility. The decision will not be eligible for call-in if it has already been subject to call-in i.e. considered by the relevant Scrutiny Board. This includes a decision which has been modified by the decision maker following a recommendation by a Scrutiny Board after call-in of the earlier decision.

<sup>v</sup> If the decision is exempt from call-in a reason must be provided in the 'Notice / Call-In' box and in the report. The call-in period expires at 5pm on the 5<sup>th</sup> working day after publication. Scrutiny Support will notify decision makers of matters called-in no later than 12 noon on the 6<sup>th</sup> working day.

<sup>vi</sup> If the decision would have been a Key decision but for an exception set out in Article 13.6.1, please refer to the connected Key decision in the decision details (either by the title or the reference number).

<sup>vii</sup> Administrative Decisions do not need to be published on the Council's website but this form may be used for internal recording of the decision.

<sup>viii</sup> All Key decisions should appear on the List of Forthcoming Key Decisions for 28 clear days before the decision can be taken. If 28 clear days' notice has not been provided, a reason must be provided here.

<sup>ix</sup> No Member having a disclosable pecuniary interest or officer having an interest in any matter (whether pecuniary or otherwise required to be declared) should take a decision in relation to that matter. Other interests of a non-disqualifying nature should be recorded here. Any dispensation in place in relation to the matter should also be recorded here.

<sup>x</sup> This may include other elected Members, officers, stakeholders and the local community.

<sup>xi</sup> Please include proposed timescales for commencement and / or completion of implementation as appropriate.

<sup>xii</sup> Please insert a complete telephone number whether land line or mobile, rather than an extension number so that you can be contacted from outside the Council.

<sup>xiii</sup> The signatory must be duly authorised by the Lead Director to make a decision in accordance with the relevant sub-delegation scheme. It is not acceptable for the signature to be 'pp' for the authorised signatory. For Key decisions only, the date of the authorised signature signifies that, at the time, the officer was content that the decision should be taken. However, should representations be received following public availability of reports the signatory will consider the effect which such representations should have on the final decision.



**Report of the Commissioning Team**

**Report to Director of Children’s and Families**

**Date: 15 August 2018**

**Subject: Request to extend the White Rose Children Looked After Interim Residential Framework Agreement - DN245859**



Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: 10.4(3) Appendix number: 1	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No

**Summary of main issues**

1. The report seeks approval to extend an interim residential framework agreement for the provision of Residential care services for children for one year.
2. Within the provisions of the 1989 Childrens Act, Local Authorities have statutory duties in relation to the protection, accommodation and care of children and young people The other authorities based in Yorkshire and the Humber Region have the same responsibilities as vested in Leeds under the legislation and discussions held between the commissioning teams of these authorities identified the potential to work together. This is to shape and develop the provision available within the region to deliver a high quality provision for the young people in receipt of the services whilst demonstrating value for money in respect of the cost of the placements.
3. The participating authorities are Barnsley MBC, Bradford, Calderdale, Doncaster, East Riding, Hull, Kirklees, Leeds, N Lincs, NE Lincs, Rotherham, Sheffield, Wakefield and York.
4. The extension is to an existing interim framework agreement for August 2018 to August 2019 which will be the final permissible extension period that is being invoked.

## **Recommendations**

5. The Director of Children and Families is recommended to extend the White Rose Children Looked After Interim Residential Framework Agreement to the organisations identified at Appendix 1.

## **1 Purpose of this report**

- 1.1 The report seeks to extend an interim framework agreement to a number of organisations providing residential care for children looked after.
- 1.2 Service delivery models submitted were evaluated at tender point one year ago and deemed appropriate by the project team.
- 1.3 The contract value for the extension year is £25,000,000 across the participating authorities with the maximum contract value for Leeds being £15,000,000.
- 1.4 Call offs against the framework will initially be made against those providers whose service models and prices have determined that they are placed in tier 1. Subsequent call offs will be made against tiers 2 and 3 in the event that a placement cannot be made within tier 1.

## **2 Background information**

2.1 The White Rose Children Looked After Interim Residential Framework Agreement is between the named placing Authority and the named provider of residential care to the young people placed. The overarching legislation is enshrined within the provisions of the Childrens Act 1989 and specifically within the guidance and regulations volume 5: Childrens Homes.

2.2 Within the provisions of the 1989 Childrens Act local authorities have statutory duties in relation to the protection, accommodation and care of children and young people. It states:

Every local authority shall provide accommodation for any child in need within their area who appears to them to require accommodation as a result of:-

- a) there being no person who has parental responsibility for them;
- b) there being lost or having been abandoned; or
- c) the person who has been caring for them being prevented (whether or not permanently, and for whatever reason) from providing them with suitable accommodation or care.

2.3 All providers must ensure all homes comply with the Children's Homes Regulations 2015 and the National Quality Standards set out in the Children's Homes Regulations 2015.

2.4 Leeds City Council currently spends approximately £12.5 million with Residential Care Providers to meet its obligations as enshrined within the Children's Act and where the relevant placement procedures followed by the council have identified that the placement of the

young person with an external residential care provider represents the best choice for the young person.

- 2.5 The placement of the young people with the providers of residential care continues to exert significant pressure on budgets within children's and families.
- 2.6 The council also maintains its own internal residential provision. The contracted provision engaged against this contract will have no bearing on this internal provision and any policies in respect of this internal provision can be undertaken without placing the council in breach of contract.
- 2.7 Leeds City Council is actively engaged on a project entitled 'turning the curve' which has as its principal target a reduction in the need for children and young people to be in care.
- 2.8 There is now a Strategic Commissioning Group (SCG) which meets every 6-8 weeks to discuss the issues. This is to shape and develop the provision available within the region to deliver a high quality provision for the young people in receipt of the services whilst demonstrating value for money in respect of the cost of the placements.
- 2.9 The participating authorities are Barnsley MBC, Bradford, Calderdale, Doncaster, East Riding, Hull, Kirklees, Leeds, N Lincs, NE Lincs, Rotherham, Sheffield, Wakefield and York.
- 2.10 The SCG is made up of key officers from the participating authorities. This includes officers from commissioning, procurement, legal and professionals with specific service responsibilities.
- 2.11 Work streams were developed with Leeds City Council being given the responsibility to manage the procurement exercise. Leeds was also identified as being the lead authority in respect of the formal contracts to be established with the providers of the services.
- 2.12 To meet the timescale for implementing a new contract and to reduce disruption to the market, Strategic Commission Group agreed to put in place an interim contract arrangement under the existing residential specification.

### **3 Main issues**

#### **Reason for Contract extension**

- 3.1 At tender one year ago contract documents were established to ensure that the responders to the tendering opportunity clearly understood the requirements of the participating councils.
- 3.2 The contract documents comprised appropriate documentation for a scheme of this nature and included specification, framework



mechanism, quality framework documentation, pricing documents, terms and conditions and instructions to bidders.

- 3.3 The contract was let on the basis of the establishment of a tiering system of providers. Providers would be allocated to one of three tiers allocated to each area of activity and home size with the providers who provided the best responses in terms of the price and quality of their bid being placed in tier 1. Those providers in tier 1 would be offered the opportunity of the placement in the first instance with bidders in tiers 2 and 3 subsequently being contacted in the instances where the tier 1 providers are unable to provide a place that matches the needs of the young person.
- 3.4 Tiers were established across the following placement needs :
  - Lot R1 – Core Residential Care,
  - Lot R2 – Specialist Residential Care,
  - Lot R3 – Specialist Residential Care and School Placement and
  - Lot R4 – Parent and Child Assessment Placements.
- 3.5 The evaluation of the bids was undertaken on the basis of 50% of marks being attributed to price and 50% of marks being attributed to quality.
- 3.6 Price was evaluated by multiplying the current number of placements across the participating authorities relative to each placement need by the price for the placement submitted by each tenderer.
- 3.7 Quality was established across a range of questions established by the project team with full details of the criteria against which bidders would be judged being published within the bid documentation. This included questions on the recruitment, training and professional development of staff, initial and on-going assessment of the children and young people and safeguarding.
- 3.8 On-going quality of provision has been established through the quality assurance framework which has been in place for the past year. The project team have assessed that the framework continues to offer value for money.
- 3.9 At point of tender, one of the evaluation questions was developed in conjunction with young people. This was facilitated through the voice and influence team and entailed the young people taking an active part in the determination of the quality score. Young people continue to have a voice on their placements through the statutory review system. Any feedback is reported to contract managers in order to inform performance conversations with providers.
- 3.10 The utilisation of standard specifications specific to each of the Lots should ensure that authorities are placing young people in establishments most suited to their needs, whilst reducing the scope

for providers to be adding transactional activity not suited or required for the young person placement.

- 3.11 This final year extension is to enable placements to be made on-framework for 15 Local Authorities and the re-tender process is already underway for a new arrangement to succeed this one.

### **Consequences if the proposed action is not approved**

- 3.12 Purchases of residential care would continue across the region in an uncoordinated fashion with the market place seen to lead on the nature and quality of the provision.
- 3.13 The qualitative benefits as anticipated within the framework would not be realised.

## **4 Corporate Considerations**

### **4.1 Consultation and Engagement**

- 4.1.1 Chief Executives and DCSs were updated during the progress of the project. The Director of Childrens and Families signed a delegated decision giving authority for Leeds to participate within the collaborative process.
- 4.1.2 The leaders of the respective Councils involved have been updated during the progress of the project, by individual representatives.
- 4.1.3 Young people were engaged in the evaluation of the submissions.
- 4.1.4 The provider market was consulted and engaged.

### **4.2 Equality and Diversity / Cohesion and Integration**

- 4.2.1 The Equality Impact Assessment screening exercise has been undertaken and indicated no adverse equality impact to the service users, staff and the wider community.

### **4.3 Council policies and Best Council Plan**

- 4.3.1 The principles of the turning the curve project are enshrined within the project.
- 4.3.2 One of the key obsessions within Children's and Families Directorate is in respect of looked after children and this obsession was reflected in the documentation and the quality evaluation model used within the process.
- 4.3.3 The quality assurance framework to be utilised during the operation of the framework will continue to ensure that quality of provision is absolutely critical in the delivery of the services.

#### **4.4 Resources and value for money**

- 4.4.1 The contract will benefit from standard pricing throughout the region and some savings were achieved using the post tender negotiation. High levels of service are achieved through regular contract management.

#### **4.5 Legal Implications, Access to Information and Call In**

- 4.5.1 The tender opportunity was advertised on Leeds City Council's YORtender system and the Official Journal of the European Union and was advertised on the basis of contract commencing 8 JULY 2017 for a period of one year with the option to extend for a further period of one year. The extended period of evaluation and negotiation has resulted in a proposed commencement date of August 2017 with the longevity of the framework being maintained as advertised i.e. a period of one year with the option to extend.
- 4.5.2 This Interim contract is only open to the participating councils for Duration of the Contract Term.
- 4.5.3 Appendix 1 to this report has been marked as confidential under Access to Information Procedure Rules 10.4 (3) on the basis that they contain information relating to the financial or business affairs of any particular person (including the authority holding that information) which, if disclosed to the public, would, or would be likely to interests of that person or of the Council.
- 4.5.4 The decision to extend the contract is classified as a key decision and is on the forward plan.
- 4.5.5 The proposals detailed herein have been subject to consultation with Legal, Procurement and finance.
- 4.5.6 The extension of this framework contract for residential care detailed in this report is urgent and cannot be delayed. The matter was included on the List of Forthcoming Key Decisions in June 2018. In accordance with Executive and Decision Making Rule 2.6 the matter was discussed with Cllr. A. Lamb as Chair of Scrutiny Board (Children and Families) who gave approval for the decision to be taken under Special Urgency provisions. The Chair signed the approval of Special Urgency on 15<sup>th</sup> August 2018. A copy is attached at appendix B. The decision to extend this contract had to be taken before 17<sup>th</sup> August 2018 or the current contract would expire and a new procurement would be required to purchase residential placements for children looked after. Due to an administrative oversight the timeline for the decision was not given the appropriate attention it required. This decision confirms approval for the extension of the contract.

- 4.5.7 The report recommends that the decision should be exempt from 'Call-In' as any delay in undertaking the decision would seriously prejudice children looked after from being placed in quality assured residential homes.

## **4.6 Risk Management**

- 4.6.1 The utilisation of the tiering system should ensure that value for money continues to be a key assessment during the operational phase of the framework.
- 4.6.2 The Quality Assurance Framework utilised during this contract should ensure that providers are continually monitored in respect of the quality of provision and that placements are only made with those providers demonstrating excellent quality of services.

## **5 Conclusions**

- 5.1 The proposal is to award the contract to the named providers identified within appendix 1 of this report.

## **6 Recommendations**

- 6.1 The Director of Children and Families is recommended to award the White Rose Children Looked After Residential Framework Agreement to the organisations identified at appendix 1.

## **7 Background documents<sup>1</sup>**

- 7.1 None

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<sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

**APPROVAL OF SPECIAL URGENCY**  
**Rule 2.6 Executive and Decision Making Procedure Rules**

It is a general requirement of the Council Constitution that advance notice of Key Decisions will be given in the List of Forthcoming Key Decisions (the List). Paragraph 2.6 of the Executive and Decision Making Procedure Rules details 'Special Urgency' procedures to be applied where notice of a Key Decision has not been included in the List and where the decision is of such urgency that it cannot be deferred.

The Chair of the Scrutiny Board (1Children and Families) has agreed that the decision referred to below is of 'Special Urgency' and that it can be taken forthwith and has signified such agreement by signing this document.

The decision to be taken<sup>2</sup>:

To extend the White Rose Children Looked After Interim Residential Framework Agreement to the organisations identified at Appendix 1.

(In addition to this brief description relevant documentation<sup>3</sup> is attached)

The reason why the decision cannot be deferred and must be exempted from forward notification and call-in requirements<sup>4</sup>.

The extension of this framework contract for residential care detailed in this report is urgent and cannot be delayed. A delay in undertaking the decision would seriously prejudice children looked after from being placed in quality assured residential homes.

The matter was included on the List of Forthcoming Key Decisions in June 2018 so the full 28 days period has elapsed. However, the decision to extend this contract has to be taken before 17<sup>th</sup> August 2018 or the current contract would expire and a new procurement would be required to purchase residential placements for children looked after. Due to an administrative oversight the timeline for the decision was not given the appropriate attention it required. This decision confirms approval for the extension of the contract.

I agree that the decision referred to above is of special urgency and that it can be taken forthwith.

Signature  .....

Name<sup>5</sup> Cllr Alan Lamb.....

Designation<sup>6</sup> Chair of Scrutiny Board (Children and Families)

<sup>1</sup> Insert relevant Board title or if necessary delete reference to Scrutiny Board and insert Lord Mayor

<sup>2</sup> Detail decision by reference to report and Delegated Decision Notice

<sup>3</sup> Attach the report to the relevant Director and Delegated Decision Notice

<sup>4</sup> Give both the reason why the decision cannot be delayed and the reason why the decision could not be taken earlier.

<sup>5</sup> Type in name of Member to sign Special Urgency Approval



# Equality, Diversity, Cohesion and Integration Screening



As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions.

Completed at the earliest opportunity it will help to determine:

- the relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being/has already been considered, and
- whether or not it is necessary to carry out an impact assessment.

<b>Directorate: Children and Families</b>	<b>Service area: Commissioning</b>
<b>Lead person: Rebecca Fenwick</b>	<b>Contact number: Rebecca.fenwick@leeds.gov.uk</b>

<b>1. Title: Contract for the White Rose Children’s Residential Framework</b>
Is this a:
<input type="checkbox"/> <b>Strategy / Policy</b> <input checked="" type="checkbox"/> <b>Service / Function</b> <input type="checkbox"/> <b>Other</b>
<b>If other, please specify</b>

<b>2. Please provide a brief description of what you are screening</b>
The extension of a collaborative interim framework agreement across 14 participating local authorities for a residential framework for support for children looked after. This contract is for new placements and existing placements and packages of care will remain within their current placement. The decision requested is to extend the interim contract by one year, which is permissible under the terms of the procurement exercise undertaken one year ago.

### 3. Relevance to equality, diversity, cohesion and integration

All the local authorities strategies/policies, services/functions affect service users, employees or the wider community – city wide or more local. These will also have a greater/lesser relevance to equality, diversity, cohesion and integration.

The following questions will help you to identify how relevant your proposals are.

When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation and any other relevant characteristics (for example socio-economic status, social class, income, unemployment, residential location or family background and education or skills levels).

Questions	Yes	No
Is there an existing or likely differential impact for the different equality characteristics?		X
Have there been or likely to be any public concerns about the policy or proposal?		X
Could the proposal affect how our services and procurement activities are organised, provided, located and by whom?		X
Could the proposal affect our workforce or employment practices?		X
Does the proposal involve or will it have an impact on <ul style="list-style-type: none"> <li>• Eliminating unlawful discrimination, victimisation and harassment</li> <li>• Advancing equality of opportunity</li> <li>• Fostering good relations</li> </ul>		X

If you have answered **no** to the questions above please complete **sections 6 and 7**

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4**.
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5**.



**4. Considering the impact on equality, diversity, cohesion and integration**

If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.

Please provide specific details for all three areas below (use the prompts for guidance).

- **How have you considered equality, diversity, cohesion and integration?**

The nature and type of provision will be maintained. The quality will not be negatively affected; this interim framework agreement will continue to make efficiency savings (value for money) and improve quality.

No complaints relating to equality, diversity, cohesion and integration have been received to date under the current framework agreement which is one of the reasons why the operation of the system is not changing.

The specification and tender evaluation model has considered equality, diversity, cohesion and integration as part of this process.

- **Key findings**

**(think about** any potential positive and negative impact on different equality characteristics, potential to promote strong and positive relationships between groups, potential to bring groups/communities into increased contact with each other, perception that the proposal could benefit one group at the expense of another)

Each young person is matched with a residential placement according to the needs of the young person.

N/A

**5. If you are **not** already considering the impact on equality, diversity, cohesion and integration you **will need to carry out an impact assessment.****

Date to scope and plan your impact assessment:	
Date to complete your impact assessment	
Lead person for your impact assessment (Include name and job title)	

**6. Governance, ownership and approval**

Please state here who has approved the actions and outcomes of the screening

<b>Name</b>	<b>Job title</b>	<b>Date</b>
Rebecca Fenwick	Commissioning Programme Manager	15/08/2018

**7. Publishing**

This screening document will act as evidence that due regard to equality and diversity has been given. If you are not carrying out an independent impact assessment the screening document will need to be published.

Please send a copy to the Equality Team for publishing

<b>Date screening completed</b>	
<b>Date sent to Equality Team</b>	
<b>Date published</b> (To be completed by the Equality Team)	

## Report of Director of Children and Families

### Report to Scrutiny Board (Children and Families)

Date: 26 September 2018



### Subject: Scrutiny inquiry - is Leeds a child friendly city? Covering report

#### 1 Purpose of report

- 1.1 This report provides an introduction and context to the Scrutiny Board inquiry into whether Leeds is a child friendly city. Sessions are themed throughout the scrutiny year using the five outcomes in the Children and Young People's Plan, with voice and influence, and fun growing up being the first two outcomes to be considered.
- 1.2 Both voice and influence, and fun growing up, are reported in separate documents. This covering report provides contextual information and supporting evidence that will be referenced throughout the entire Scrutiny inquiry. The data provided are the most up-to-date local and national data available - time periods vary because of the different reporting periods for individual measures.
- 1.3 At the first meeting of this inquiry, this report:
  - Considers what Child Friendly Leeds means.
  - Starts to consider Child Friendly Leeds in the context of progress against our Children and Young People's (CYPP) plan outcomes and intent.
  - Looks at the contextual issues of demography and funding.
  - Takes a deeper look at two of the CYPP outcomes in two separate reports attached at Appendix 4 and Appendix 5:
    - Voice and Influence - looking at both voice and influence, and youth offending, which is associated with this outcome.
    - Fun growing up - considering both the activities that contribute to children and young people have fun growing up, and how we have addressed this outcome in the latest version of the CYPP.
- 1.4 The information contained within this covering report provides a window into the three groups of children and young people on which the inquiry is focusing: all children and young people, vulnerable children and young people, and children looked after. Child Friendly Leeds and the CYPP cover all three of these groups.
- 1.5 The reports covers the period 2011 to 2018. This is the period of the current iteration of the CYPP, which emerged following the inadequate Ofsted inspections in 2009 and 2010. Changes were already happening in the child population of Leeds, and the early impact of austerity and budget reductions were being seen. The period before 2011 is not covered in these reports.

## 2 Child Friendly Leeds

- 2.1 The Council and Children and Families directorate has been on an improvement journey since the inadequate Ofsted inspections of 2009 and 2010. Children and young people were deemed to be unsafe, and Children's Services were in intervention. The largest reorganisation the Council has seen saw Education Leeds return to Council control, and the creation of a combined Children's Services (incorporating education, social care, and early help services).
- 2.2 A key part of the improvement journey has been how we answer one simple, but central, question: 'what is it like to be a child growing up in Leeds and how do we make it better?' We believe that this is a question that can only be answered through the collaboration of the widest partnership of public, private, and third sector bodies across the city. Therefore, since 2012, Leeds has been on a mission to become a child friendly city in line with the principles of the rights of the child set out by UNICEF.
- 2.3 Child Friendly Leeds can be viewed in a number of interconnected ways:
- An expression of our local ambition for children and young people that is central to our key city strategies and plans.
  - The totality of our ambition contained within our CYPP and of the work of our local partnership arrangements through the Children and Families Trust Board.
  - A commitment to children and young people recognised nationally and internationally through commitment to principles such as UNICEF rights of the child.
  - Added value work to unite the broader city in a shared commitment to children and young people.
- 2.4 An outcomes based approach has been used to measure impact. This acknowledges that everyone has a role to play; the key challenge is what difference are we collectively making. The reports supporting this inquiry consider the outcomes on which we have focused, including in places the challenges in defining the outcome. The reports will also present examples of activity. As the strategy is to make Child Friendly Leeds everyone's ambition, the activities presented can only be a subset, connected to the work provided, commissioned or delivered in partnership by Leeds City Council.
- 2.5 The central concept behind Child Friendly Leeds<sup>1</sup> is to put children and young people at the heart of the growth strategy for Leeds. This means that through our collective efforts we are trying to ensure that children and young people have access to the best social and educational opportunities and choices. Working with our education, business and third sector partners, we hope to grow a skilled workforce capable of ensuring that Leeds continues to develop a strong economy. Our child friendly ambitions are an ongoing priority in the Best Council Plan, and are implicit in the Health and Wellbeing Strategy and the relationship of the Health and Wellbeing Board with the Children and Families Trust Board.
- 2.6 Child Friendly Leeds puts the voice of the child at the heart of all we do. It strengthens partnership working to focus on improving outcomes for children and

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<sup>1</sup> <https://www.leeds.gov.uk/docs/Child%20Friendly%20Leeds.pdf>

young people; has established Child Friendly Leeds Ambassadors, who offer enrichment opportunities for children who are looked after, and care leavers; and celebrates the successes of children and young people through events such as the Child Friendly Leeds awards.

2.7 2017 was the fifth anniversary of Child Friendly Leeds. A report on the progress made over those five years was presented to Executive Board in July 2017<sup>2</sup>. Child Friendly Leeds activities and events take place throughout the year; the below selection of press releases provide a flavour of the range of activities and support available for children and young people.

- <https://news.leeds.gov.uk/youngsters-take-the-lead-in-planning-citywide-awards/>
- <https://news.leeds.gov.uk/a-child-friendly-welcome-to-leeds-for-refugee-children/>
- <https://news.leeds.gov.uk/thumbs-up-for-leeds-city-centre-with-new-child-friendly-competition/>
- <https://news.leeds.gov.uk/summer-of-fun-for-children-in-care-thanks-to-leeds-businesses/>
- <https://news.leeds.gov.uk/join-the-child-friendly-leeds-big-birthday-bonanza-this-weekend/>
- <https://news.leeds.gov.uk/get-your-skates-on-for-a-roller-disco-in-leeds-city-centre-this-easter/>
- <https://news.leeds.gov.uk/summer-of-fun-as-pop-up-spaces-and-activities-transform-the-city-centre/>
- <https://news.leeds.gov.uk/final-countdown-to-child-friendly-leeds-live/>

2.8 Every six months, a 'Child Friendly Leeds dashboard' is produced. This summarises a range of measures that complement the scope of the CYPP that try to capture activity, engagement and the added value of the Child Friendly Leeds approach. In effect, a range of activity reflective of what child friendly means.

2.9 The latest data is included in appendix one of this report, this covers: child voice and involving children and young people; links to a strong economy; supporting children to be safe; encouraging adults to volunteer; making the right information available; promoting of a child friendly city; and checking how much children and young people are enjoying life.

### **3 The Children and Young People's Plan**

3.1 Led and supported by the Children and Families Trust Board, the city's child friendly ambitions are articulated through the CYPP. Central to this are the five priorities - all children and young people:

- are safe from harm
- do well at all levels of learning and have skills for life
- enjoy healthy lifestyles
- have fun growing up
- are active citizens who have a voice and influence.

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<sup>2</sup> <http://democracy.leeds.gov.uk/documents/g7828/Public%20reports%20pack%2017th-Jul-2017%2014.30%20Executive%20Board.pdf?T=10>

- 3.2 These are measured through a series of key performance measures, of which the three obsessions are a crucial part. They are:
- Safely and appropriately reduce the need for children to be looked after.
  - Reduce the number of young people not in employment, education, or training (NEET), or whose employment status is 'not 'known'.
  - Improve achievement, attainment, and attendance.
- 3.3 The CYPP is based round the Outcome Based Accountability<sup>3</sup> methodology, which focuses on headline reporting (whilst acknowledging the breadth of work being carried out across the children's partnership), by asking how much did we do, how well did we do it, what difference has it made?
- 3.4 Formal reporting against progress made is done every six months, to Children and Families Trust Board, and to Scrutiny Board (Children and Families)<sup>4</sup>. The CYPP in its current form has had three iterations: 2011-2015, 2015-2019, and 2018-2023. Appendix two shows progress against the CYPP performance measures at the start of each of these iterations.
- 3.5 Some performance measures are no longer collected, some have been introduced in the last seven years - in the case of the attainment measures, this is due to substantial national changes in the curriculum and assessment process. While these will be covered in greater detail as the inquiry looks at each outcome, the following can be highlighted in relation to our obsessions:
- Children in care: over the period, the Leeds rate per ten thousand of children looked after has reduced by 18 per cent, with numbers reducing by 12 per cent. The Leeds rate for the first time was below the statistical neighbour average rate in 2017. The rate does remain above national; the national rate has risen seven per cent over the same period.
  - The Leeds primary school absence rate was above national in 2011; for 2012 to 2015, the Leeds rate was below national and has now been in line with national for the 2016 and 2017 academic years. In 2011, the Leeds secondary absence rate was 7.6 per cent and above all comparator averages, including being 1.1 percentage points above national. In 2017, the Leeds rate was 5.7 per cent, in line with regional and 0.3 percentage points above national. Leeds schools' authorised rates are low and in the top quartile of local authorities for both secondary and primary (top 10 for primary). This reflects our commitment to good school attendance. The challenge of unauthorised absence levels for young people is recognised in current service redesign.
  - The way NEET is considered nationally changed in 2016/17, making comparison over time difficult. There are also national concerns over data quality. For 2016/17 (December, January, and February average), Leeds was in line with national, with six per cent of 16 and 17 year olds in academic years 12 and 13 either NEET or status not known. Expected results for 2017/18 will show a slight increase in the Leeds rate. This is focused on increases in not known and is predominately data capture related.

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<sup>3</sup> <https://www.leeds.gov.uk/docs/8%20-%20OBA%20-%20Outcomes%20Based%20Accountability%20-%20September%202013.pdf>

<sup>4</sup> <http://democracy.leeds.gov.uk/documents/g7918/Public%20reports%20pack%2015th-Jun-2017%2009.45%20Scrutiny%20Board%20Children%20and%20Families.pdf?T=10>

Other CYPP measure in place since 2011 include:

- The national child measurement programme indicated in 2017 that 77.2 per cent of Leeds children were a healthy weight in their school reception year compared to 76.4 per cent nationally; the 2011 figures were 76.2 per cent Leeds and 76.5 per cent for England. For children in year six, 64.8 per cent of Leeds children were a healthy weight in 2017 compared to 63.9 per cent in 2011. England changed from 64.9 per cent to 64.4 per cent over the same period. The proportion of children obese (combined, or separate from overweight) show a similar pattern at both ages. The slight improvements in Leeds have moved Leeds from marginally below to marginally above national.
- Level 3 at 19 results both nationally and locally reflect changes in assessment at earlier ages, especially changes at 16 in terms of the numbers of young people reaching level 2 and attaining expected levels in English and maths. Accepting that there has been substantive changes at all key stages in curriculum and assessment since 2011, the percentage of young people reaching this level has risen from 49.6 per cent to 51.8 per cent in 2017. The gap to national over this period has risen from four per cent to 5.7 per cent. In 2017, the gap to national in terms of the proportion of young people who had been free school meal (FSM) eligible at 16 was wider than the non-FSM cohort. In 2011, the Leeds inequality gap (FSM to non-FSM eligible) was 29.3 per cent, 4.6 per cent above national. In 2017, the Leeds gap was 29.1 per cent, 3.9 per cent above national. The Leeds challenge around poverty and educational outcomes was a focus of Scrutiny last year and is emphasised in the new CYPP.

Outcomes will be considered further at future inquiry sessions.

- 3.6 There may be a slight disconnect between some performance measure names, and the data that are presented; performance measures are chosen with good intentions, but it is not always possible to provide an exact match - Outcome Based Accountability methodology encourages a pragmatic approach to performance measures, and to be flexible in finding measures that are more suitable. This approach has led to the removal of the voice and influence indicator in the latest iteration of the CYPP, and 'fun growing up' becoming a fourth behaviour - no suitable/appropriate measures have been identified.
- 3.7 Fun growing up is one of the five outcomes, and influences all work with children. The shift in the latest CYPP reflects the challenges of trying to measure fun. One approach is to look at participation in 'fun' activities, but this becomes an arbitrary collection of what can be measured and captured (which is not to say the activities are not of value). Another is surveying for children and young people's sense of wellbeing, happiness, enjoyment or experience of fun. A third considers the prevalence of children and young people not having fun due to social, emotional and health issues; these important issues are considered best addressed as part of the enjoy healthy lifestyles outcome not as fun growing up.
- 3.8 The My Health My School survey asks children and young people each year how often they feel happy. In 2010/11, 81.5 per cent said they did on most or all days; in 2016/17, it was 79.7 per cent and in 2015/16 it was 81.6 per cent. Overall, with changes in survey numbers and make-up of the cohort this presents a sense of stability as reflected in the table overleaf. Secondary results are lower than primary

and the 2016/17 secondary result did show a slight decline. Future survey results need to be considered before this is viewed as a trend.

Table one: How often do you feel happy: every day, most days?

	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
Primary	83.8%	83.2%	83.8%	83.2%	83.9%	84.3%	83.5%
Secondary	78.8%	81.2%	75.8%	81.2%	77.1%	78.4%	74.4%
Overall	81.5%	82.3%	80.8%	82.4%	81.0%	81.6%	79.7%
<i>Survey size</i>							
Primary	4,127	4,930	3,702	2,667	3,361	5,025	6,360
Secondary	3,571	4,026	2,204	1,958	2,482	3,988	4,554
Overall	7,698	8,956	5,906	4,625	5,843	9,013	10,914

Data source: [My Health My School survey](#)

## 4 A changing and challenging context

4.1 When assessing the progress Leeds has made in recent years, it is important to consider the wider context for children's services in the city and the country as a whole. Appendix 3 is a recent document produced by the Association of Directors of Children's Services (ADCS) that clearly shows the increasing pressures placed on children and families services since 2010.

4.2 The main points to consider are:

- There have been significant reduction in Central Government funding to local authorities. A report by the National Audit Office highlighted that Grants from central government to councils have been reduced by 49.1 per cent in real terms over the period 2010-11 to 2017-18. (<https://www.nao.org.uk/report/financial-sustainability-of-local-authorities-2018/>)
- At the same time recession and welfare reform has resulted in a marked increase in child poverty – over 30% of children now live in poverty with the total number estimated to rise to five million by 2021.
- The child population is rising nationally and in Leeds. In Leeds the majority of population growth has been in high need deprived neighbourhoods in the city
- Growing deprivation is driving additional demand for services – research has shown that children living in neighbourhoods classed as in the 10% most deprived are over ten times more likely to enter care than their peers living in areas judged to be in 10% most affluent.
- Demand for children's services is growing in every area of work – from 2010 to 2016 the number of children with an Education Health and Care Plan rose by 30%, the number of S47 child protection enquiries by 180%, the number with a child protection plan by 56%; and the number in care by 20%.
- With reducing budgets and increasing demand the sector is struggling to recruit and retain staff. Nationally 16% of social work posts were unfilled in 2017. It should be noted, however, that Leeds Children and Families was the most successful local authority for the recruitment and retention of social work staff.
- The majority of councils now regularly overspend against their children's services budget, with a growing national overspend expected to reach over £800m in 2017/18.
- Reduced investment in preventative and early help services has resulted in a shift in the pattern of spend in local authorities. Research suggests that on average,



local authorities spent around 46% of their children’s services budget on prevention-focused services in 2010-11. By 2014-15 this proportion had fallen to only 34%. The record number of applications for Care Orders resulted in Lord Justice Munby, President of the Family Division talking about a ‘crisis in care and the subsequent Care Crisis Review ([https://www.frg.org.uk/images/Care\\_Crisis/CCR-FINAL.pdf](https://www.frg.org.uk/images/Care_Crisis/CCR-FINAL.pdf))

### Citywide population information

- 4.3 Leeds is a vibrant, diverse and growing city, the second largest metropolitan authority in the country. The 2011 census showed that Leeds has a population of 751,500 living in 320,600 households, with over 170 different languages spoken. The population increased by 5.1 per cent since the 2001 Census. The latest population estimates (mid-2017 data, from the Office for National Statistics) for Leeds are 784,846, a rise of just over four per cent from the 2011 census.
- 4.4 Leeds experienced low numbers of children born in the initial years of this century. By 2009, the numbers of births had risen from around 7,500 to near 10,000. This level of 10,000 or greater births per year has since been maintained. Within this growth, and reflected in the detail below, the child population has become more ethnically diverse.
- 4.5 The growth has also been concentrated, although not exclusively, in Leeds’ poorer communities, especially in areas considered in the most deprived nationally. This growth is now affecting secondary school provision and will in the coming decade impact on all young people focused services.
- 4.6 Children in the ten per cent most deprived areas are ten times more likely to be in care or subject to a child protection plan than their peers living in the ten per cent most affluent areas. The rising diversity impact will be complicated, but some of largest population rises are in ethnicities over-represented in the care cohort.
- 4.7 In the most deprived areas of Leeds, one in 50 children are in care or are subject to a child protection plan. On average, a school class in these areas will have two children whose families are open cases for social work.
- 4.8 The under-18 population in Leeds continues to rise, at a faster rate than the city’s rise, and the national under-18 rise:
- Between 2012 and 2017, the under-18 population in Leeds rose by six per cent, compared to a 3.9 per cent rise across England. In the three per cent most deprived areas of the city, the under-18 population grew by 12 per cent - a third of all population growth.
  - The England under-18 population is projected to grow at the same rate as for the total population by 2026: 5.9 per cent (in spite of some large increases in the 11-17 population: 17.9 per cent).
  - The Leeds under-18 population is projected to grow by 10.3 per cent by 2026, with the 11-17 population projected to grow by 25.4 per cent across the same period.

Table two: population change in Leeds and England from 2012 to 2017

u-18 population	Mid-2012	Mid-2013	Mid-2014	Mid-2015	Mid-2016	Mid-2017
Leeds	156,825	158,573	160,470	162,598	164,806	166,286

u-18 population	Mid-2012	Mid-2013	Mid-2014	Mid-2015	Mid-2016	Mid-2017
Leeds year-on-year change	-	1.1%	1.2%	1.3%	1.4%	0.9%
England	11,423,310	11,506,451	11,591,701	11,677,856	11,785,277	11,866,957
England year-on-year change	-	0.7%	0.7%	0.7%	0.9%	0.7%

Data source: [Office for National statistics mid-year population estimates](#) 2012 to 2017

4.9 The 2011 census showed an increase in the proportion of households that are headed by a lone parent, 10.9 per cent, up from 9.8 per cent in 2001. This is almost 25,000 households in 2011 (over 3,000 higher than in 2001). There has been a significant increase in the number of residents that were born overseas; more than half of the 86,000 have arrived in the last ten years.

- 23.5 per cent (31,135) of children under 16, and 22.7 per cent (35,145) of all children, experience child poverty (households earning less than 60 per cent of median income).
- 22 per cent of Leeds' local super output areas (LSOAs) are in the most deprived 10 per cent nationally (105 of 476). 164,000 people in Leeds live in the areas that are ranked amongst the most deprived 10 per cent nationally. The corresponding figure in 2010 was 150,000 people.
- 29 per cent of children aged 0-15 live in the most deprived LSOAs in the city, well above the proportion for the whole population (22 per cent).

### The school population

4.10 Information on the school population is collected through the school census. The January census is used to provide a snapshot of the population, covering overall numbers and selected demographic data. The following statistics are from the January 2018 school census. Information on individual schools can be found by searching <https://www.compare-school-performance.service.gov.uk/>.

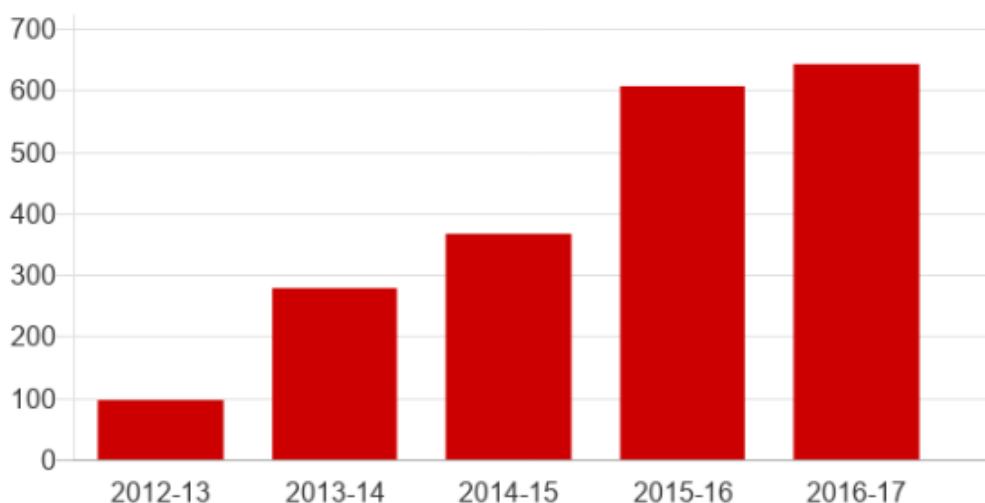
- 122,750 children and young people are attending Leeds state-funded schools. 75,485 in primary phase; 45,880 in secondary phase; and 1,385 in special schools.
- 35.4 per cent of primary pupils and 31.3 per cent of secondary pupils are from black and minority ethnic backgrounds.
- 22.1 per cent of primary pupils and 16.5 per cent of secondary pupils have English as an additional language.
- 15.8 per cent of primary pupils and 14.5 per cent of secondary pupils are entitled to free school meals.
- Free school meals uptake was 80.8 per cent (primary: 82.9 per cent; secondary: 75.9 per cent).
- Universal infant free school meals uptake is 90.5 per cent.
- 541 (0.8 per cent) primary pupils and 472 (1.2 per cent) secondary pupils have a statement of special educational needs or an education health and care plan (reception to year 11).
- 9,613 (14.0 per cent) primary pupils and 4,091 (10.3 per cent) secondary pupils are on special educational needs support (reception to year 11).
- In 2017, 35,039 pupils were eligible for pupil premium.

### Local authority expenditure on children's services

- 4.11 Total spending by local authorities on children and young people’s services has significantly reduced since 2010/11, whilst demand for services has risen. In 2010/11, Leeds’ total spend was £165,116,000; in 2016/17, spend was 15 per cent lower, at £140,409,000. In comparison, the spend across England reduced by 0.9 per cent; statistical neighbours saw a 4.6 per cent reduction; and core cities spent 12.2 per cent less in 2016/17 than in 2010/11.
- 4.12 Research published by the BBC in 2017 showed that over-spending by Councils on children’s services was widespread and growing:

### Council overspending on children’s services

In £ million



- 4.13 More recent LGA figures show the problem increasing, with the majority of councils overspending on children’s services budgets in the face of growing demand, with a likely national overspend in 2017/18 of over £800m.
- 4.14 The table below reflects local authority expenditure on children’s services in recent years. In 2016/17, the Leeds spend per head rate was below both core cities and statistical neighbours, but above national and regional averages. Leeds’ expenditure has declined faster than comparator groups, with statistical neighbours on average increasing. The figures below for comparators are means and beneath the average, there are variations between authorities and changes in a few authorities affecting averages.

Table three: net expenditure on children's and young people's services by local authority (DfE outturn spend per capita)

	2013/14	2014/15	2015/16	2016/17	Change 2013/14 to 2016/17
Leeds	£871	£876	£640	£761	-12.6%
Leeds’ rank out of 152	42nd	40th	103rd	66th	-
England	£720	£717	£707	£712	-1.1%
Yorkshire and The Humber	£752	£753	£701	£739	-1.7%
Statistical neighbours	£768	£752	£744	£793	3.3%

Core cities	£862	£844	£773	£823	-4.6%
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Data source: ONS 0-17 population and on DfE Section 251 returns

- 4.15 Not included in the above figures is expenditure classed by the Department for Education (DfE) as 'other education and community'. This focuses on central and statutory school related functions such as central support services, school improvement, educational psychology, education welfare, and school places. The planned expenditure in these areas has reduced by a third from 2011/12 to 2017/18 to £27.5m.
- 4.16 In 2016/17, the DfE release showed local authority school expenditure data based on maintained schools covering 82,000 Leeds pupils. This shows £444 less per pupil funding than national averages (nine per cent lower). For local authority maintained schools, Leeds has the second lowest level of per pupil funding in the region behind York.
- 4.17 Local authority spend on children looked after has, unlike other areas of children's services spend, risen since 2010/11. Leeds saw a 21 per cent increase in spending on children looked after, from £52,765,000 to £64,008,000. This is a lower increase than all comparator group other than core cities (a 17 per cent increase). Statistical neighbours, and Yorkshire and The Humber saw a rise of 34 per cent; the England spend increase by 37 per cent across the same period.














# Appendix one - Child Friendly Leeds dashboard

## Child Friendly Leeds October 2017 - March



		Measure	CYPP outcome	Result same period last year	Quarter 1 & 2 2016/17		Quarter 3 & 4 2016/17	Quarter 1 & 2 2017/18	Quarter 3 & 4 2017/18	Quarter 1 & 2 2018/19	DOT	Data last updated	
Providing a greater voice for children and young people	1	Votes for child mayor - number of votes cast	All children and young people are active citizens who feel they have a voice and influence	2,004 (2014)	4,617 (2015)		3,574 (2016)		6,307 (2017)			May-18	
	2	Make your mark participation - number of votes cast		19,716 (2014)	16,343 (2015)		14,308 (2016)		17,013 (2017)			May-18	
	3	Percentage of children and young people who have had a chance to have a say in the way the school is run		33.8% (2016/17)	35.5% (2014/15)	33.3% (2015/16)	33.8% (2016/17)				AY 2017		
	4	Community committee engagement	All five outcomes	<b>Data development</b>									
Enabling children and young people to contribute to a strong economy	5	Number of apprenticeship starts for young people under the age of 25	All children and young people do well at all levels of learning and have skills for life	3,750	4,020 (12-month period)	3,140 (9-month period)	3,970 (12-month period)	3,240 (9-month period)	3,640 (12-month period)			May-18	
	6a	SEN internships - number of young people signed up to the supported internship pilot		n/a	33		37				2016/17		
	6b	SEN internships - number of young people started the supported internship.		n/a	23		31						
Supporting children to lead safe and secure lives	7	Number of internal mainstream foster carer households	All children and young people are safe from harm	427	453	466	464	461	454			May-18	
	8	Percentage of children looked after in a kinship care placement		14.9% (188)	16.7% (206)	16.5% (203)	16.9% (212)	18.5% (232)	21.5% (273)			May-18	
	9	Number of referrals with domestic violence as a category		3,089 (25.6%)	2,701 (25.5%)	2,624 (24.6%)	3,034 (26.4%)	3,381 (28.9%)	3,483 (29.5%)			May-18	
	10	Independent Traveller Training scheme		121 (2014/15)	137 (2015/16)	62 (Apr - Sept 16)	45 (Oct - Mar 17) 107 (2016/17)	62 (Apr - Sept 2017)	43 (Oct- Mar 2017/18)			May-18	
Involving children and young people in the life of	11	City centre breakthrough	All children and young people have fun growing up	<b>Data development</b>									
	12	Take up of BreezeCard - Youth		14,718 (2015)	16,820 (2016)	12,027 (Apr - Sept 16)		12,360 (April - Sept 17)	17,948 (Oct 17 - Mar 18)			May-18	
Encouraging and supporting adults to volunteer	13	Number of Child Friendly Leeds ambassadors	All five outcomes	392	504	572	703	735	772			May-17	
	14	Number of independent visitors	All children and young people have fun growing up	102	110	108	108	123	213			May-18	
	15	Number of governors in post	All five outcomes	n/a	3,046 (as at 09/05/2017)			3,077 (as at 04/10/2017)	2,686 (as at 15/05/2018)			May-18	

## Child Friendly Leeds October 2017 - March

		Measure	CYPP outcome	Result same period last year	Quarter 1 & 2 2016/17		Quarter 3 & 4 2016/17	Quarter 1 & 2 2017/18	Quarter 3 & 4 2017/18	Quarter 1 & 2 2018/19	DOT	Data last updated	
Making the right information available at the right time	16a	Website activity - use of Child Friendly Leeds website - Home page	All five outcomes	n/a	1,279 (Jan - Mar 16)	1,924 (April - Sept 16)	3424 (Oct - Mar 17)	4303 (Apr - Sept 17)	2418 (Oct 17 - Mar 18)			May-18	
	16b	Website activity - use of Child Friendly Leeds website - awards		n/a	643 (Jan - Mar 16)	663 (April - Sept 16)	3,659 (Oct - Mar 17)	2,129 (Apr - Sept 17)	700 (Oct 17 - Mar 18)			May-18	
	16c	Website activity - use of Child Friendly Leeds website - CFL the story		n/a	250 (Jan - Mar 16)	264 (April - Sept 16)	493 (Oct - Mar 17)	513 (Apr - Sept 17)	284 (Oct 17 - Mar 18)			May-18	
	16d	Website activity - use of Child Friendly Leeds website -how to get involved		n/a	209 (Jan - Mar 16)	228 (April - Sept 16)	501 (Oct - Mar 17)	538 (Apr - Sept 17)	190 (Oct 17 - Mar 18)			May-18	
	16e	Website activity - use of Child Friendly Leeds website - Find out more		n/a	174 (Jan - Mar 16)	181 (April - Sept 16)	367 (Oct - Mar 17)	326 (Apr - Sept 17)	173 (Oct 17 - Mar 18)			May-18	
	16f	Website activity - use of Child Friendly Leeds website - Toolkit		n/a	n/a	154 (April - Sept 16)	327 (Oct - Mar 17)	335 (Apr - Sept 17)	143 (Oct 17 - Mar 18)			May-18	
	16g	Website activity - use of Child Friendly Leeds website - news		n/a	n/a	174 (April - Sept 16)	253 (Oct 16 - Mar 17)	255 (Apr - Sept 17)	828 (Oct 17 - Mar 18)			May-18	
	16h	Website activity - use of Child Friendly Leeds website - 12 wishes		n/a	140 (Jan - Mar 16)	163 (April - Sept 16)	406 (Oct 16 - Mar 17)	471 (Apr - Sept 17)	383 (Oct 17 - Mar 18)			May-18	
	16i	Website activity - use of Child Friendly Leeds website - who is involved		n/a	119 (Jan - Mar 16)	129 (April - Sept 16)	501 (Oct 16 - Mar 17)	285 (Apr - Sept 17)	310 (Oct 17 - Mar 18)			May-18	
	17	Facebook		1,326	2,740 (Jan - Mar 16)	3,076 (April - Sept 16)	3,470 (Apr - Mar 17)	4,206 (Apr - Sept 17)	4,781 (Oct 17 - Mar 18)			May-18	
Promoting a child friendly city	18	Child Friendly Leeds awards - nominations cast	All children and young people are active citizens who feel they have a voice and influence	547 (2014)	458 (2015)		379 (2016)		320 (2017)			2017	
	19	Value of the Child Friendly Leeds brand		Data development									
	20	Social media activity - Tweets	All children and young people are active citizens who feel they have a voice and influence	n/a	7,216 Twitter followers/13,300 tweets	8,057 Twitter followers/16,629 tweets	9,127 Twitter followers/20,400 tweets (Apr 16 - Mar 17)	10,044 Twitter followers/124,818 tweets (Apr - Sept 17)	10,457 Twitter followers/125,673 tweets (Oct 17 - Mar 18)			May-18	
Young people enjoy life	21a	Percentage of children and young people who enjoy life - Primary	All children and young people have fun growing up	83% (2013/14)	82% (2014/15)	84% (2015/16)		84% (2016/17)			Static	AY 2017	
	21b	Percentage of children and young people who enjoy life - Secondary	All children and young people have fun growing up	79.7% (2013/14)	78.3% (2014/15)	78.3% (2015/16)		70.5% (2016/17)				AY 2017	

## Appendix two - CYPP performance measures since 2011 with comparator data

	Leeds data at March:			Latest comparator data (England) at March:			Time period of comparator data		
	2011	2015	2018	2011	2015	2018	2011	2015	2018
Number of children looked after	1,440	1,245	1,275	65,510	69,500	72,670	June 2011	March 2015	March 2017
Rate per 10,000 of children looked after	94	78	77.4	58	60	62			
Number of children subject to a child protection plan	1,037	612	527	42,700	49,700	51,080	June 2011	March 2015	March 2017
Rate per 10,000 of child protection plans	68	38	32	38.7	42.9	31.2			
Percentage with good level of development in Foundation Stage		58%	65%		60.0%	71.0%		2013/14 AY	2016/17 AY
Percentage of new school places in good or outstanding schools		100.0%	77.0%					Sept 2015 - reception	Sept 2017 - reception
		100.0%	78.0%					Sept 2015 - year seven	Sept 2017 - year seven
Primary school attendance	94.8%	96.3%	96.0%	95.0%	96.1%	96.0%	2010/11 AY HT 1-5	2013/14 AY HT 1-5	2016/17 AY HT 1-6
Secondary school attendance	92.4%	94.5%	94.3%	94.1%	94.8%	94.6%			
Primary fixed term exclusions - number	361	408	608	-	-	-			
Primary fixed term exclusions - rate	0.56	0.60	0.82	0.90	1.02	1.37			
Secondary fixed term exclusions - number	4,243	3743	6,601	-	-	-	2011/12 AY	2013/14 AY	2016/17 AY
Secondary fixed term exclusions - rate	9.46	8.43	14.52	7.85	6.62	9.40			

	Leeds data at March:		
	2011	2015	2018
Key stage 2 assessment (Percentage reaching expected standard in reading, writing, and maths)			56.0%
Progress 8			+0.07
Destinations of children and young people with SEND when they leave school	14.1%	20.2%	22.2%
Obesity levels at age 11	19.8%	19.3%	19.3%
Proportion of 10-17 year-olds offending	2.1%	1.1%	0.5%
Under-18 conception rates	38.1	27.3	27.9
Under-18 alcohol-related hospital admissions	49.83	29.00	36.69
Level 3 qualifications at 19	49.6%	52.7%	51.8%
Percentage of young people who are NEET	8.1%	6.4%	
Percentage of young people who are not known	10.6%	3.6%	
Percentage of young people who are NEET or not known			6.0%
Free school meal uptake - primary	76.8%	84.3%	82.6%
Free school meal uptake - secondary	74.0%	77.1%	71.6%

Latest comparator data (England) at March:		
2011	2015	2018
		61
		-0.03
19.4%	28.2%	27.9%
19.0%	19.1%	20.0%
30.7	20.8	18.8
48.02	39.05	34.19
53.6%	57.5%	57.5%
6.1%	4.2%	
9.4%	8.4%	
		6.0%

Time period of comparator data		
2011	2015	2018
		2016/17 AY
		2016/17 AY
L3 at 19 for SEN pupils 2010	L3 at 19 for SEN pupils 2014	L3 at 19 for SEN pupils 2016
2010/11 AY	2013/14 AY	2016/17 AY
Jan to Dec 2010	Jan to Dec 2015	Jan to Dec 2017
2011	2015	2016
2010/11- 2012/13 RP 100,000	2012/13- 2014/15 RP 100,000	2014/15- 2016/17 RP 100,000
2010/11 AY	2013/14 AY	2016/17 AY
2011 annual figure	2015 annual figure	
		Dec 16 to Feb 17 average
2010/11 AY	2014/15 AY	2017 School Census



Performance measures in the 2018-23 CYPP not listed above include:

- Number of parents that have had more than one child enter care at different times
- Number of children in need
- Infant mortality
- Transport for young people indicator
- Progress against measures in the Future in Mind dashboard
- Children that are a healthy weight at age 11
- Young offenders that reoffend

# ADCS

Leading Children's Services

THERE ARE **11.8 MILLION** CHILDREN IN ENGLAND TODAY



**3 IN 10 ARE LIVING IN POVERTY**

**729,000**  
EXTRA SCHOOL PLACES  
NEEDED BY 2020



BY 2020  
SCHOOLS MUST SAVE  
**£3 BILLION**



**£2 BILLION**  
FUNDING GAP IN  
CHILDREN'S SERVICES

FOR EVERY **£1** SPENT ON  
PREVENTATIVE HELP  
**£4** IS SPENT ON  
REACTIVE CHILD PROTECTION WORK



FUNDING REDUCTION AND INCREASES IN CHILDREN IN NEED OF HELP AND PROTECTION 2010-16



FUNDING  
REDUCTION



CHILDREN  
ASSESSED AS  
BEING IN NEED



CHILDREN  
IN CARE



CHILDREN SUBJECT  
TO A CHILD  
PROTECTION PLAN



**1 IN 10** CHILDREN IN ENGLAND  
HAS A DIAGNOSABLE  
MENTAL HEALTH CONDITION

**600** **CLOSED**  
YOUTH CENTRES

**1200** **CLOSED**  
CHILDREN'S CENTRES

**IS THIS A COUNTRY THAT WORKS FOR ALL CHILDREN?**

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**Report of Director of Children and Families**

**Report to Scrutiny Board (Children and Families)**

**Date: 26 September 2018**



**Subject: Scrutiny inquiry - is Leeds a child friendly city? Children and young people are active citizens who feel they have a voice and influence**

<p><b>Outcome:</b> Children and young people are active citizens who feel they have a voice and influence</p>	<p><b>Focus areas:</b> 1. Voice and influence 2. Youth offending</p>
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***Voice and influence***

**Story behind the baseline and turning the curve story**

- Children, young people and their parents and/or carers have a right to be involved in decisions that affect their lives. Having a voice and influence means young people are listened to, are valued, and can influence decisions and actions. At the heart of the ambition for Leeds to be the best city for children and young people to grow up in is a commitment to working restoratively with young people to make sure their voices are heard, and that they are at the heart of decisions that affect them.
- When Leeds first set out its vision, we listened to the ideas of thousands of young people of all different ages. They told us what they thought would make Leeds a better city for them to play, live and grow up in. From this consultation, the [12 wishes](#) were formed, which underpin the entire Child Friendly Leeds approach.
- In 2011, a citywide strategic participation group met regularly and included decision makers from across the city (third sector, health, youth offending, council directorates). This group continued to meet until 2014 - the final action for the group was for members to help plan and deliver a voice influence and change conference in January 2015. This included 12 workshops, and significantly increased number of professionals and volunteers signing up to be on the voice, influence and change network.
- The Voice Influence and Change (VIC) Team was established in April 2012. This provided a co-ordinating function championing and enabling children and young people and their families to have a voice and influence over services and policies, and to shape priorities, provide training for staff, and run citywide youth voice programmes. Before this, participation work was contracted to the West Yorkshire Youth Association.
- Since 2012, "have your say" web pages have been developed on the Breeze Website. Every child in Leeds now receives a Breeze Card (which also doubles as a library card). There are pages for each of the citywide youth voice programmes and reports, films and e-bulletins are added on a regular basis.

- Young people are routinely involved in recruitment of children’s home staff and personal advisors, and their priorities are included in interview questions for all social worker recruitment. All senior leadership posts include a young person’s panel, or a young person on the interview panel, as part of the selection process.
- The eleventh priority in the 2018-23 CYPP is on affordable, safe, and reliable connected transport for young people. Young people have worked with WYCA to come up with a brand and help launch a new “MyDay” ticket type for under 18s in the region. This ticket type, launched in July 2018 enables young people to make journeys throughout West Yorkshire for a flat fare of £2.90 and, crucially, is accepted on all local bus operators.

**Summary of the journey**

<p>Narrative/key milestones</p>	<ul style="list-style-type: none"> <li>• Child Friendly Leeds was established in 2012. It manages the activities taking place across Leeds to improve participation and engagement, and places the voice and influence of children and young people at the heart of the vision, driving the agenda</li> <li>• The Leeds Children’s Mayor started as a ‘mayor for the day’ programme aimed at secondary school pupils, but is now an established annual programme aimed at primary school pupils.</li> <li>• The Takeover Challenge is an annual initiative run by the Office of the Children’s Commissioner. In Leeds we developed the day into a takeover month and have produced guides to enable organisations and schools to participate</li> <li>• Ofsted carried out a <a href="#">joint local area SEND inspection</a> in December 2016. The letter states, “children and young people who have special educational needs and/or disabilities are proud to be citizens of Leeds. They have a real voice in shaping their education, health and care plans. Many make strong progress towards achieving their personal development goals. Children and young people also have a voice in developing new services to meet their different needs”</li> <li>• Young people co-produced the Future in Mind Strategy, following a Clinical Commissioning Group (CCG) consultation that had young people’s social, emotional, and mental health concerns as the top issue. MindMate have ‘youth proofed’ the website, and schools have MindMate lessons and champions</li> </ul>
<p>Performance measures 2011 to 2018</p>	<ul style="list-style-type: none"> <li>• Voice and influence is difficult to measure, so the CYPP measure has not been consistent since 2011. Volume statistics (voting numbers, attendance at Breeze, survey completion) are the easiest to collect but do not necessarily show impact, or change. Much of the ‘impact’ activity is captured through voice and influence report cards</li> </ul>
<p>Additional supporting evidence 2011 to 2018</p>	<ul style="list-style-type: none"> <li>• Pupils completing the My Health My School survey: 5,843 (2013/14), 10,914 (2016/17)</li> <li>• In 2011, 500 Leeds young people voted in the UK Youth Parliament Make Your Mark Ballot. In 2017, more than 17,000 Leeds young people voted</li> <li>• Leeds Children’s Mayor - 51 schools entered last year, with more than 6,000 votes being cast. The successful candidate is now supported to achieve their manifesto aims</li> </ul>

<p>Universal</p>	<ul style="list-style-type: none"> <li>• Citywide Youth Voice Model developed</li> <li>• Youth voice summits are now embedded - high school, primary, youth group and community youth voice summits</li> <li>• Influential campaigns by members of the youth parliament - transport is now a CYP priority; votes at 16 received full Council support and a letter from the Council to government; a tackling discrimination campaign has led to funding to run events and training for staff and young people</li> <li>• The Leeds Youth Council has 470 'virtual' members, with 40 on a working group that is consulted on major citywide priorities</li> <li>• The Hospital Youth Forum, and YouthWatch, are examples of youth forums that inform and influence policy and practice</li> <li>• Future in Mind Strategy and MindMate co-produced with young people</li> <li>• Child Friendly Leeds City Centre - voice and influence project</li> </ul>
<p>Vulnerable</p>	<ul style="list-style-type: none"> <li>• New voice and influence groups established, with an inclusive approach. FGC-Bright Sparks, Student Leeds Safeguarding Childrens Board, Children In Need Super Powers Group (child protection and children looked after), #Realtalk - young offenders, GATE (Gypsy and Traveller Education) peer group Lionesses, Wetherby Young Offender Institute youth council, Getaway Girls voice and influence</li> <li>• Youth voice groups participated in summits on tackling discrimination, votes at 16 and campaigning</li> <li>• The Out to 18 and Transtastic youth groups run by Leeds Youth offer team, have run events at as part of LGBTQ history month, helped produce transgender guidance for schools groups and produced young person's guide to Pride</li> <li>• Children and young people with special educational needs and disabilities (SEND) - positive feedback from the Ofsted inspection, young people involved in events, consultations, commissioning panels, recruitment staff, and takeovers: a Specialist Inclusive Learning Centre (SILC) democracy day is planned</li> </ul>
<p>Children looked after</p>	<ul style="list-style-type: none"> <li>• Care Leavers' council established, ran two events on rights and entitlements for young people, set up Clu'd Up Facebook and delivered training for foster carers. Care leavers work in partnership with officers on working groups to advise and shape service improvement. Issues raised by a care leavers survey has directly influenced practice eg personal advisors receiving mobile phones to improve communication and a professional mentoring scheme being set up. Care leavers are currently helping develop the Local Offer and in response to their feedback they are also shaping plans on how the service can ensure there is not a cliff edge (support ends) at 25</li> <li>• Have a Voice Council worked with senior leaders to develop "the promises" and mechanism to be able to "Tell Steve" if promises were not being met - over 80 per cent of children and young people received promise information from their current social worker 2018</li> </ul>

	<ul style="list-style-type: none"> <li>• Young people’s recommendations about contact/family time and placement moves led to changes policy, procedures, and practice</li> <li>• New groups: CARE group, Clear approach - Youth Offending Service - presentations to staff to reduce criminalisation of young people in care</li> <li>• Regional and national work with the Department for Education (DfE) and the Children’s Commissioner</li> </ul>
<b>Next stage of our journey</b>	
Future aspirations	<ul style="list-style-type: none"> <li>• Young people are able to influence topics for scrutiny inquiries</li> <li>• Continue to develop successful campaigns - lead to change and work in partnership with decision makers</li> <li>• Increase decision making/ influence of young people taking part in community youth voice summits</li> <li>• Have a post focused on working in schools and deliver training directly to pupils/school councillors and support VIC leads in schools to increase pupil voice</li> <li>• Involve children and young people in the child friendly Leeds fund (young people are already involved at local level in helping decide what type activities community committees spend money on)</li> <li>• Try new approaches engaging young people - social media advertising, and voting technology</li> </ul>
Challenges/barriers	<ul style="list-style-type: none"> <li>• The number of pupils in high school who feel they have a say remains lower in high schools than primary - limited capacity to influence this in schools</li> <li>• Measurable outcomes for voice and influence - voting is key measure and report cards provide qualitative evidence</li> </ul>
<b>Supporting evidence</b>	
<ul style="list-style-type: none"> <li>• <a href="#">Voice and Influence one minute guide</a></li> <li>• <a href="#">Leeds Youth Council</a></li> <li>• <a href="#">UK Youth Parliament - Leeds members</a></li> <li>• <a href="#">Leeds Children’s Mayor</a></li> <li>• Voice and influence report cards previously presented to Scrutiny as part of the six-monthly performance update reports. The latest report universal report card is <a href="#">here</a>. The network version of the voice of the child in Social Care report card is attached in appendix one.</li> </ul>	

## **Youth offending**

### **Story behind the baseline and turning the curve story**

- 2007 was a high point in youth offending; the 'offences brought to justice' target on police forces required the Police to account for all offending, and large numbers of young people were brought into the justice system as a result. Young people within the justice system tend to do less well than their non-offending peers and this can result in further offending and poorer outcomes. By 2011, the Youth Offending Service (YOS) had a core prevention remit and a national target to reduce the number of first time entrants to the criminal justice system.
- The numbers of young people within the youth justice system has reduced considerably since 2011. These reductions are the result of changes in Police practice, and the targeting of preventative provision within the YOS. The YOS has been very successful in reducing first-time entrants to the criminal justice system; introducing with West Yorkshire Police a revised out-of-court disposal framework, the 'Youth Panel', to support joint decision making between the Police and YOS to promote positive outcomes. The Youth Panel has reduced first-time entrants even further in the past few years and has allowed us to prioritise children looked after for diversion.
- The strategic aims of Leeds YOS Partnership are preventing offending and reducing re-offending by young people. This is achieved through the delivery of integrated services that ensure young people are safeguarded, the public and victims of crime are protected, and those who enter the criminal justice system are supported with robust risk management arrangements. Young people are supported to reintegrate into their local communities, to reduce their offending and wherever possible with support from their families.
- The Child Friendly City agenda provides a permanent reminder that we are dealing with children and young people and allows us to operate on a 'child first, offender second' basis. It provides the strategic context for agency discussions and allows us to develop partnerships and protocols to meet the needs of this group. Importantly it allows for individualised plans and arrangements to be developed to support the needs of young people and their families.
- The YOS has experienced a significant reduction in both staffing and budget between 2010/11 and 2018/19. The current budget, of £4.4 million, is 42 per cent lower than the 2010/11 budget of £7.7 million. There has been, on average, a 6.7 per cent reduction in the YOS budget each year since 2010/11. Staffing has been similarly affected, with 88 full time equivalent (FTE) posts in YOS in 2018/19, compared to 153 FTE posts in 2010/11.

### **Summary of the journey**

#### **Narrative/key milestones**

- The numbers of young people within the youth justice system has reduced considerably since 2011. The 10-17 population in Leeds reduced considerably over the same period, from 71,933 in 2011 to 64,255 in 2016 and at the same time, the percentage of young people that are within the justice system has reduced from 3.1 per cent to 0.8 per cent
- Numbers of children looked after in the criminal justice system are low in Leeds. The YOS is very successful in diverting many children looked after away from the justice system; however, the numbers of children looked after in custody are high in comparison with the general population, which is a concern

Performance measures 2011 to 2018	Proportion of young offenders who reoffend: 2.1% (2011), 1.1% (2015), 0.5% (2018) Young offenders that reoffend: 44.6% (October 15 to September 16) (41.9% - England and Wales)
Additional supporting evidence 2011 to 2018	<ul style="list-style-type: none"> <li>• Young people in the justice system are identified as being vulnerable: <ul style="list-style-type: none"> <li>• 60 per cent have significant speech, language or communication difficulties</li> <li>• Around a quarter have a learning disability</li> <li>• One third of young people in custody have a mental health disorder</li> <li>• Many have a history of abuse or bereavement</li> <li>• Around a half of young people in custody have been in local authority care</li> <li>• One in eight young people in custody have experienced the death of a parent or sibling</li> <li>• Over half of children and young people who offend have themselves been victims of crime</li> </ul> </li> </ul>
<b>Next stage of our journey</b>	
Future aspirations	<ul style="list-style-type: none"> <li>• To develop the service as a trauma-informed organisation. Many of the young people the YOS works with have experienced one or more traumatic experiences, such as bereavement, witnessing domestic violence, experiencing abuse or neglect</li> <li>• Publish a revised set of values for the organisation. The YOS has decided that we want to lose the label offender and change the name of the service to the Leeds Youth Justice Service</li> <li>• Achieve the SEND quality mark</li> <li>• Participate in the West Yorkshire social media research pilot. Leeds YOS will be part of the West Yorkshire YOTS 'exploring social media use as a trigger and catalyst for youth violence and designing interventions to prevent it' research pilot with Huddersfield University.</li> <li>• Continue to deliver a priority service for children who are looked after. We will continue to prioritise children looked after to try to divert as many as possible out of the justice system and achieve the best outcomes for those within it. There will be a focus on residential homes within the city over the year and we will look to extend the reach and impact of the specialist looked after YOS officer around transitions</li> </ul>
Challenges/barriers	<ul style="list-style-type: none"> <li>• The sustained reduction in the YOS budget - the 2018/19 budget is 42 per cent less than the 2010/11 budget. Staff numbers have reduced by approximately the same percentage across that period</li> <li>• Impact of coming demographic growth/change: the Leeds under-18 population is projected to grow by 10.3 per cent by 2026, with the 11-17 population projected to grow by 25.4 per cent across the same period</li> </ul>



	<ul style="list-style-type: none"><li>• The rate of re-offending in Leeds. Young people who reoffended committed an average of 4.78 re-offences each</li></ul>
<b>Supporting evidence</b>	
<ul style="list-style-type: none"><li>• Youth offending report cards previously presented to Scrutiny as part of the six-monthly performance update reports</li></ul>	

## Appendix one: Childrens Social Work Services Voice and Influence of Children and Young People Report October 2017 to March 2018



### Outcome:

Children and young people (CYP) are active citizens who feel they have voice and influence over decisions that affect their lives and the Childrens Social Work services they access.

### Best ideas – what worked during October 2017 to March 2018?

#### Rainbow House

Staff are in the process of creating a council led by young people to vote on issues relating to Rainbow House, helping our manager Chris to make decisions that relate to young people. Agenda items will include menus and activities. 4 candidates are standing for election, and children, young people and families are being kept updated via the newsletter. The newsletter also includes a regular feature where young people interview staff.

#### Have a Voice Council (12- 18 year olds)



Between October and March there have been 10 meetings of the Have a Voice Council with 6 different young people regularly attending. The group has now started meeting twice a month instead of once a month. At the monthly meetings the young people participated in:

- Reviewing the Financial Support for Care Leavers Policy and recommending ways in which this policy could be communicated to young people before they leave care. Suggestions included
  - A) one to one talks with Social Workers and or Foster/Residential Carer's about specific parts of the policy that may apply when planning for independence;
  - B) to have a written and on line information leaflet which gave general information e.g. "You are entitled to support with University costs" (but not specific amounts as these change dependent on circumstances). The leaflet/web page should also say where young people can get more information;
  - C) the Offer of a meeting with a Specialist Benefits and Finance Consultant who can explain the policy in detail and give advice.
- Taken part in two films, one for the Independent Visitors Service and another alongside young people from Barnsley about what makes a good Social Worker.
- Met with Jancis Andrews, the Head of the Virtual School to review the Leeds PEP documents, as the beginning of their focus on education in 2018.
- Met with Lucy Crowley the Manager of the Placements team and reviewed the draft Placements Moves flowchart, a document they asked to be produced for young people, so they can be better informed about what happens in a placement move process, who does what and how long it takes.
- Chosen the Theme for this year's STARS Awards.
- Been presented with the new IV National Standards and given their feedback on how Leeds plans to implement the standards.

## Care Leavers Council (16-25 year olds)

Between Oct and March there have been 13 meetings of the Care Leavers Council (CLC) with 10 different young people regularly attending. The Care Leavers Council has participated in:



- Consultation on the Missing / Return Interview process.
- Consultation on the new Corporate Parenting Guidance and the seven principles produced by the DfE.
- Met with Michael Clarke (Service Delivery Manager for the 13+ Teams) to hear an update on the development of the new Pathway Plan forms and the Social Finance Team's work on the digital tool.
- Representatives from CLC participated in the New Belongings MALAP review

meeting and shared their concerns about governance, approach and progress in addressing priorities in the New Belongings action plan.

- Met with Steve Walker (Director of Childrens Services) following his request to meet the group to learn about their priority issues and discuss ways in which the service for Care Leavers could be improved.
- Delivered Skills to Foster, Young People's Perspective training to a new cohort of pre-panel Foster Carer's, receiving excellent feedback on the impact of their session on the participants.
- Consulted on their experience of last year's Care Leavers Celebration event, to inform planning for the next event in October. A member of the group will attend future planning meetings.
- Delivered a presentation on Corporate Parenting in Leeds, together with Michael Clarke, at a Leaving Care National Benchmarking Forum event.



### Joint work:

#### Regional Children in Care Council (CiCC) Meeting in Leeds (January)

Members of the HAV council and CLC worked with CYP from other CiCCs from across Yorkshire and the Humber to deliver the Regional CiCC and Children's Commissioner Conference, where they delivered two workshops to decision makers, on communication with Social Workers and on issues around Transport for young people. Plans are being made for a follow up event in May.

### Ofsted visit

Representatives of both HaV and CLC met with the Ofsted inspector in January, and answered questions on how their views have been listened to and used to inform service development.

### Takeover of the Corporate Parenting Board

Young people from both groups worked together to take over the Corporate Parents Board in January 2018, challenging Elected Members and Officers to devise new ways of ensuring we celebrate the achievements and resilience of Children Looked After and Care Leavers, as well as to develop closer working relationships with the young people's groups over the next year.

### Recruitment and Selection of Staff

Members of the Have a Voice Council and Care Leavers Council participated in several interview panels including: Head of Service Social Care, Restorative Early Support Team Partner panel

interview, Youth worker 'SAFE' project, Child Protection Team Manager, Social Care Personal Advisor's and Virtual School panel member.

## Commissioning

Members of the 'Have a Voice' Council and Care Leavers Council were involved in a commissioning panel tender for the 'Appropriate Adult' Commissioning Panel and Independent Fostering agency & Supported Lodgings Commissioning Panel.

## CARE group



The CARE group delivered a presentation to the Leeds Therapeutic Team about the disproportionate over-representation of CLA within the Criminal Justice System. The aim was to share experiences with professionals and develop strategies to improve outcomes for CLA. Group members have also developed this [film](#) which they are using as part of their presentation to different staff teams.

The CARE group were involved in a Voice and Influence event for Children Looked After (CLA) to celebrate Care Day 2018. The group requested that all professionals and YOS young people attended and celebrated Care

Day with them. They also discussed the barriers that CLA face and how they overcome them.

The CARE group also had a restorative discussion with foster carers. This discussion was to explore how foster carers deal with teenagers that are Looked After and the complexities this can bring. The group and foster carers discussed the different perspectives and came up with ideas about how to help teenagers settle into care and build resilience.

## Clear Approach

In March the sixth group of young people to take part in the Clear Approach Programme in Leeds (facilitated by Leeds YOS and the Care Leavers Association) delivered their presentations and shared their experiences and views with carers, parents, professionals and decision makers.

In January the care leavers association in partnership with staff in Wetherby YOI started the first clear approach programme with young people in Wetherby YOI.

The 8 week programme is developed to help and enable young people to talk about their experiences in care and express themselves in whatever way that they want. At the end of the programme, the young people aim to put together a presentation that they present in front of either, parents, professionals or who they feel needs to hear their message.

## Virtual School

- A care leaver sat on the interview panel with the Virtual School and helped identify two appointable candidates
- The Bramley cluster champion has worked with the Have a Voice team, met with children and young people to seek their views, attended the Total Respect training and ensured that Head teachers in the Bramley cluster understand the value of hearing from young people
- The Virtual School Head met with the HAV council to share and discuss ideas about how we can improve personal education plans and process
- HAV told the Virtual School Head that they wanted to be able to choose from a number of personal education plan "styles" and not have to stick to one design and so this is already part of the plan to make personal education plans more meaningful and engaging

## Fostering Service

As part of "You Can Foster", our birth and foster children were invited to enter a regional story writing competition in November. We were very pleased that 5 entries came from Leeds! Winners will be announced in April.

## Bright Sparxs (Family Group Conference children and young people service user group)

Five new young people have joined the group since December. The group is now 10-strong. The monthly sessions since then have been largely 'getting to know you' exercises, and provided opportunities for our more experienced members to let the 'newbies' know about their group and some of our achievements! Young people have discussed experiences and issues including their own strengths and personal qualities and bullying. We have also discussed young people's participation in voting for members of the Youth Parliament.

In March, three Bright Sparx staff facilitated two workshops at an international FGC Conference involving practitioners from Bulgaria, France, Germany and the UK on our experiences of setting up a young persons' group in our FGC service, which prompted discussions on how to involve the views and experiences of young people in influencing and shaping FGC services in the future.

## Child Protection Team



A leaflet has been developed to try and improve engagement of children and young people in Regulation 44 visits. The leaflet is going to be trialled with young people in two of the Childrens homes.

The team are continuing to trial the 'children's meetings' with the support of the LSCB – these are running in parallel with the CP meetings - very positive feedback about how this improves children and young people's participation in the child protection process.

## Super Power Group



The Leeds 'superpower' group was initiated through the good practice gleaned from North Lincolnshire children's social care. They had established their 'Cool Kidz Club' The Leeds model helps support children aged 7-11 who have experience of the child protection system. A pilot group was established with social work teams in the South. The group currently meet during school holiday terms. Participants discuss and share views about their experiences to help improve services for other children and young people who are subject to child protection plans.

A suitable venue has been secured at zero cost; travel arrangements have been established for pick up and drop off; lunch is provided and finances secured for resources. The children have engaged in a couple of consultations from University researchers about their experiences of child protection conferences. They also had a really enjoyable and productive session in designing a 'logo' and group name that best represents their group identity. They also learned about all the people involved in the child protection process.

We are hoping to continue with this programme, looking to develop self-reflection recordings and assessments of the children's development in confidence and being more involved in giving their voice and influence in their review meetings.

See "Spotlight on Good Practice" at the end of the report.

## CHAD (child health and disability social work service)

The CHAD service have developed a Best practice Forum where Voice and Influence of CYP are central to the discussions and plans. There is also a CHAD voice and Influence working group

which includes staff from each CHAD team and representatives from Childrens Rights, Rainbow House and Acorn Lodge.

- Following feedback from children and young people (CYP) at Acorn Lodge and learning from good practice at Rainbow House - CHAD staff all now have PECS on their lanyards to assist in communicating with CYP.
- To increase CYP's awareness of CHAD staff, young people at Acorn Lodge and Rainbow House have been consulted on their preferred board maker symbol to represent the role of "CHAD Social Worker" which will be attached to the lanyard. Funding has been secured for identifiable lanyards and young people will be involved in deciding on the colour / pattern.
- Following feedback from young people about the accessible version of the promise needing to be reviewed and include less text- a draft revised promise has been developed and young people at Acorn and Rainbow's feedback is being sought.
- Case file audits undertaken by Team Managers/SDMS and Advanced Practitioners are looking specifically at how the child's voice is captured in assessments, meetings and plans.
- Advocates are now more active with children where there are Child Protection or other meetings, increasing their participation.
- Workers are utilising tools particularly for children who are looked after e.g. board maker, PECs, Social Work staff team trees.
- There has been an increase in children's participation at meetings.
- SW's doing increased observations/spending time with children who are not vocal to get a better understanding of their life and views.

### **What difference is this making in practice.. examples shared by CHAD teams**

*"Due to direct work with his Social Worker, he has been much more involved with all his care packages, feeling empowered and rightly involved."*

*"He came on his own for the interactive audit and was able to give his view of the service he was receiving."*

*"She has been very vocal about what she wants in school and out of school, she attends her CIN meetings and school have changed things to meet her requests. She has also told RADAR (through the form) what she wants from life. She has a life limiting condition and has been clear about what she does want to do."*

*"He was talking about what he wanted, school were planning a residential trip and expressed some difficulty/concerns due to his wheelchair use. He felt able to say what he wanted and was enabled to go on the trip."*

*"He (aged 9) won a well child award for inspirational child at the end of 2017, he met Prince Harry, Prince William and Kate Middleton as well as his current hero Stormzy. He has a very rare skin condition called Harlequin's Itchyosis. Last year her really struggled with low mood, due to feeling left out in school and just generally being different. He was nominated by Caroline James, continuing care, for this award as part of our support to try and boost his mood. he is also one of the first children in Leeds to have a personal budget that is combined with health and social care that has been up and running for the past 2 years. Channel 4 and BBC are currently recording documentaries about him and he has been on ITV news as well!"*

### **What next? Plans for April 2018 to September 2018**

#### **Acorn Lodge Childrens Home**

Young people will be involved in recruitment and selection of the new manager.

#### **Easedale Close Childrens Home**

As part of developing induction pack for new staff, there are plans to include a section that incorporates the views of young people in residential care.

### **Young People's Meetings in Childrens Homes**

VIC team have been invited to meet with children's home managers to learn about different approaches to running young people's meetings and recording how staff were listening to the views, wishes and feelings of young people.

### **Bright Sparxs**

The VIC team have been invited to meet the group and explore which other voice and influence initiatives in the city the young people can get involved in, as well as help young people explore some of their experiences of Family Group Conferences, which can inform the practice of the FGC service in the future.

### **Have a Voice Council**

- Group members will participate in the Foster Carer Awards judging panel with Elected members and Senior Leaders in April.
- Will decide on the focus of their education project and be working in partnership with the Virtual School and Designated Teachers to improve educational outcomes and support for looked after children and young people.
- A meeting is planned in June to explore how the film about what makes a good social worker( and other films featuring Leeds young people) can be used in recruitment, induction and training of CSWS staff.

### **Care Leavers Council**

- Group members will attend YPBMF NORTH thematic event on Financial support for Care Leavers in May
- Will deliver Foster Carer training in June
- Making links with the CARE group – exploring options for joint project.
- Be involved in development and communication of Care Leavers Offer to be published by Sept.

### **Representatives from Have a Voice and Care leavers Council**

- Will meet with Joel Hana (Head of Service Looked After CYP) in May
- Will attend Leeds Youth Voice Community Group summit to learn about how to develop campaigns and meet other youth groups.
- Will attend CiCC Regional follow up event 30<sup>th</sup> May
- Will participate in the Stars Awards Judging Panel in June.

### **Childrens Rights Total Respect Training**

Elected members will be invited to a shortened version of this training in June as part of their induction training which will be delivered by care experienced young people (from Leeds) and supported by Barnardo's Childrens Rights Team. The training will also include a short workshop to further elected members understanding of corporate parenting and the role of the corporate parenting board.

### **Virtual School**

- Have a post-graduate student working with young people, carers, social workers and schools to develop some proposals for what the local authority (social workers, IROs, schools, carers, complex needs services and the Virtual School) need to do to improve personal education plans and the process and make recommendations to the Corporate Parenting Board
- Ask young people to help design a postcard so that we can 'celebrate' when young people have done well

### **CHAD (Child Health and Disability team) Service**

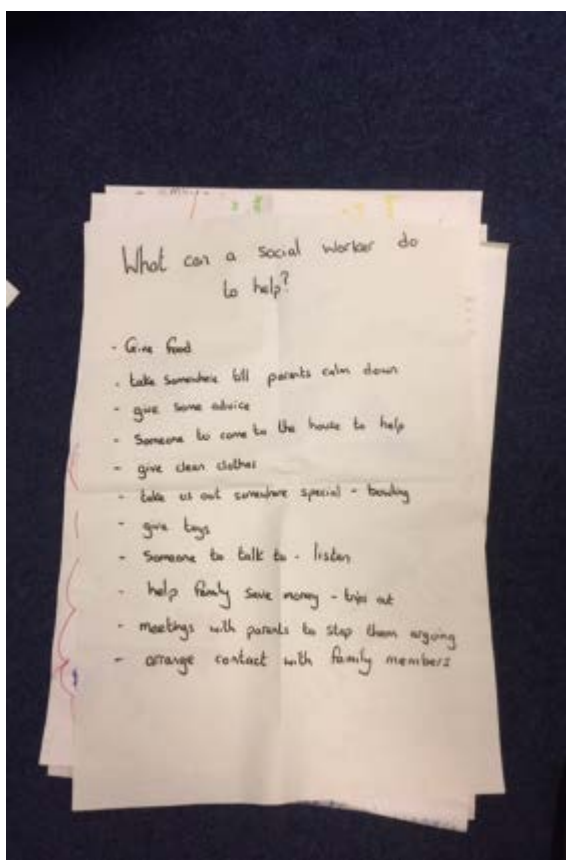
- We have a new Advanced Practitioner who is taking over the work of chairing the working groups and working in partnership with Acorn Lodge and Rainbow House.

- We are looking to try and provide training for CHAD staff to increase their confidence and skills in using a range of approaches and tools to communicate with CYP- as all children are different and have different needs.
- Case file audits undertaken by team managers are looking at how the child's voice is captured in assessments, meetings and plans – we need now to look at capturing that information, learning from it and hopefully then increasing the voice of the child in all aspects of the work.
- Organise further training around communication issues with STARS for CHAD.

### Kinship Care Event

Young People are speaking at this event telling their stories and lived experiences as they wish for professionals to have a greater understanding.

### Spotlight on Good Practice The Super Powers Group (SPG)



A group was established in August 2016 for children aged between 7 and 11 who are either subject of a Children in Need plan or a Child Protection plan. The group meet in the holidays and around 11 children attend.

The main objectives of the group are:

- to give children and young people a voice in shaping the services they receive from CSWS.
- to understand what it is like for children and young people to have a social worker.
- to gain an understanding of their understanding.

Staff running the group have developed an evaluation for senior leadership team. Here are some highlights of the report:

The main observed benefit for the children has been their growth in personal confidence, establishing friendships with each other and strengthening relationships and trust with the staff working with them. This has been manifested by them sharing personal experiences; playing a more active role in the group work; incorporating the working agreements by actively listening to each other, working with different members of the group and

engaging with external consultants.

### What lessons have we learnt?

- Children enjoy having a social worker.
- They get to spend time with their social workers alone and have a view that social workers are there to help them and their families.
- They understand that their families have difficulties, particularly with regard to domestic violence, home conditions and drug/alcohol misuse.
- They see their social worker as someone safe who they can speak with.

### Areas for Improvement

- Children don't appear to understand what a Child In Need plan is.
- Children don't appear to understand what a Child Protection plan is.
- Children don't appear to understand what services work with them and their families.



- Children don't appear to understand their plans and do not see their plans.

### **Unexpected outcome- Children's Meetings**

The SPG has evolved over time and has enabled practitioners to think creatively about how we work with children and gain their views. Stemming from the delivery of the SPG, social work assistants involved in the group have developed Children's Meetings. Running the group has given the workers involved confidence in facilitating group work for children/ sibling groups which appears to be a simple but effective way of gaining the views of children and young people.

Children's Meetings can take place in any circumstance; when a CAFA is on-going, CIN/ CP plan or with Children Looked After. The meetings are simple and specific to the circumstances of the family and can take place either at home or in a neutral venue, e.g. school. The children involved can invite anyone to the meeting they would like and are provided with drinks and snacks. The general format of the meeting includes the practitioner facilitating the meeting with flip chart paper and covers the following;

- 1) Ground Rules
- 2) What services are involved with you?
- 3) Who do you think comes to meetings?
- 4) What do you think people are worried about?
- 5) What do you think needs to change?

This information is then shared with parents and the core group of professionals. The children often like to take the lead in facilitating their own meetings.

### **SPGGU's**

It became apparent early on in the group that there needed to be a high level of commitment from the Super Power Group Grown Up's (SPGGU's) in order for the planning, running and evaluation of the group to be effective. Without this high level of commitment, the SPG was likely to drift and the impetus would be lost. Due to the commitment of Lyndsey, Louise, Lisa, Lindsey, Diane, Helen, Toni and Harnek, the group has gone from strength to strength and each person has developed their own practice and that of their team in terms of what they have learnt throughout the life of the group to date.

### **Challenges**

- The level of commitment from each worker in ensuring the group continues to run successfully is high and they have undertaken this work in addition to their other roles and responsibilities.
- It has been a challenge to source the appropriate funding for the group as each session has incurred costs, particularly with regard to purchasing food/ treats for the children.
- Transport continues to be an on-going challenge as there is a need for social workers to ensure these arrangements are in place to enable the children to attend the group consistently.
- There needs to be sufficient time to evaluate each group session and obtain feedback from social workers and parents regarding the benefits of the group for the children who attend.

### **Learning from the SPG**

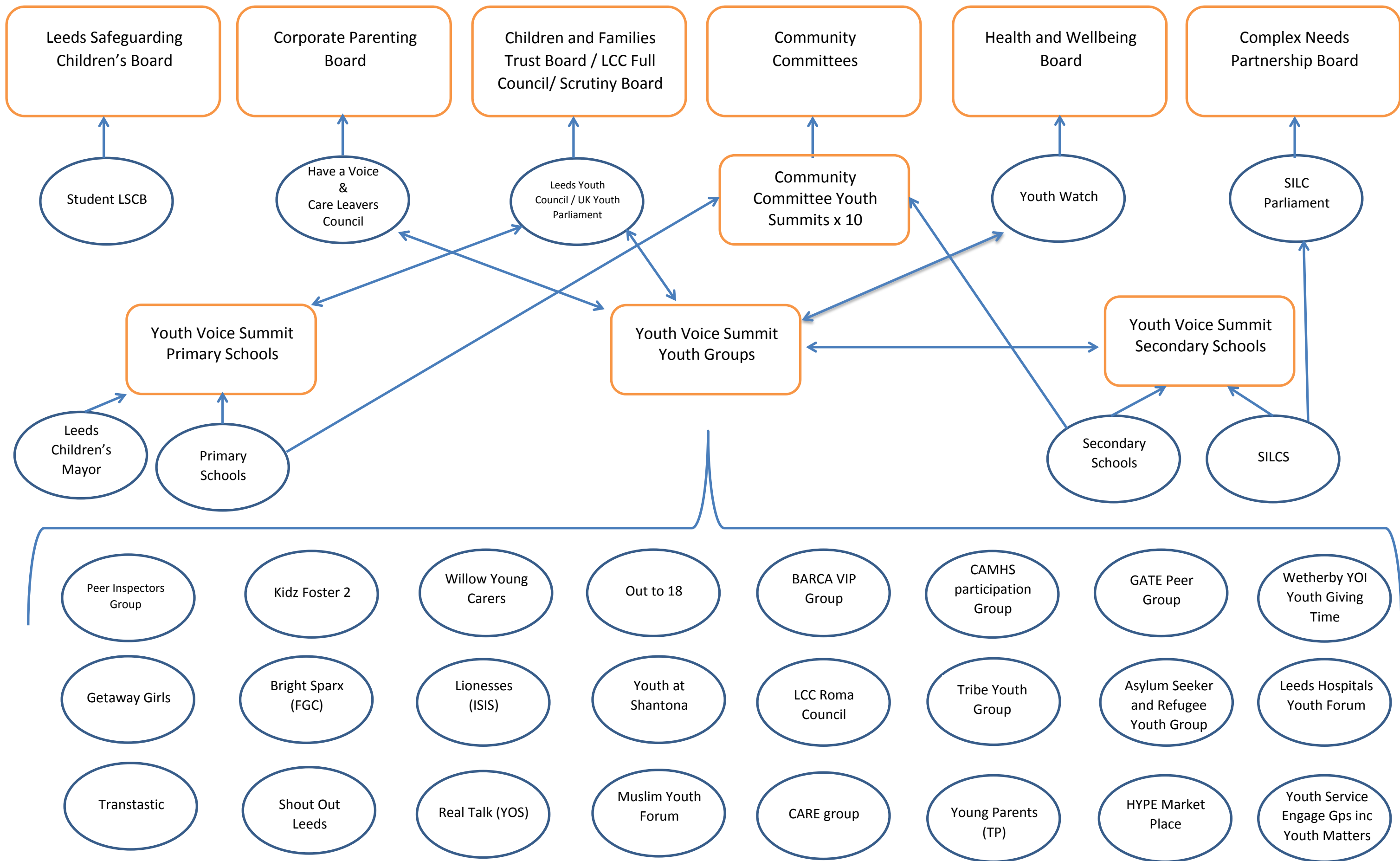
Feedback received from the children themselves has been extremely positive. They have attended the group consistently which is testament to how much they have enjoyed it. Feedback from social workers has evidenced that the children are growing in confidence and gaining a better understanding of their plans. The children have said to their social workers that they enjoy attending the group and the relationships they have cultivated with each other, and with the SPGGU's have been extremely positive.

### **Next Steps**

It has been agreed that the SPG will be a 12 month programme for identified children. The group will continue to run in each of the school holidays and will follow the same format as previously. We have developed a programme of work having run the initial programme; this can be adapted as necessary to meet the needs of the children. Plans are being developed to roll out the successful programme that was piloted and is continuing to run in the south to the west and east areas of the city.

For more information contact the new lead for the south SPG [alison.greenwood@leeds.gov.uk](mailto:alison.greenwood@leeds.gov.uk)

**Appendix two: Leeds Youth Voice Model**



**Report of Director of Children and Families**

**Report to Scrutiny Board (Children and Families)**

**Date: 26 September 2018**



**Subject: Scrutiny inquiry - is Leeds a child friendly city? Children and young people have fun growing up**

<p><b>Outcome:</b> Children and young people have fun growing up</p>	<p><b>Focus areas:</b></p> <ol style="list-style-type: none"> <li>1. How the Child Friendly Leeds approach makes Leeds a better place to grow up</li> <li>2. Activities</li> </ol>
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<p><b>Story behind the baseline and turning the curve story</b></p> <ul style="list-style-type: none"> <li>• The Children and Young People’s Plan (CYPP) starts with a simple question: what is it like to be a child or young person growing up in Leeds? The activities and events that make the most difference to this can only be achieved in partnership across the city. This approach applies to all aspects of the CYPP, with having fun growing up being no different.</li> <li>• All children have the right to play as enshrined in Article 31 of the United Nations Convention on the Rights of the Child. Research shows that playing “promotes both physical and emotional flexibility through the rehearsal of new and unexpected behaviours and situations. It allows children to modify behaviour to meet the challenges of their environment and, over time, to change that environment itself<sup>1</sup>”.</li> <li>• The last eight years of Child Friendly Leeds have coincided with increasing budget pressures as national funding for local authorities has been reduced, and large money-saving exercises have been undertaken. One of the underlying behaviours in the 2018-23 CYPP is ‘we support and prioritise children and young people to have fun growing up’. As shown in this report, ‘fun’ activities for children and young people have continued throughout the period, to stay true to the fun growing up behaviour.</li> <li>• Total spending by local authorities on children and young people’s services has significantly reduced since 2010/11, whilst demand for services has risen. In 2010/11, Leeds’ total spend was £165 million; the spend in 2016/17 was 15 per cent lower (at £140 million). In comparison, the spend across England reduced by 0.9 per cent; statistical neighbours saw a 4.6 per cent reduction; and core cities spent 12.2 per cent less in 2016/17 than in 2010/11.</li> <li>• There has also been an increase in the number of children and young people living in poverty in Leeds. Research has highlighted that child poverty has a significant impact on the health and well-being of children and young people and their ability access</li> </ul>
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<sup>1</sup> <http://www.playwales.org.uk/login/uploaded/documents/INFORMATION%20SHEETS/Building%20resilience%20.pdf>

and participate in activities.

([https://www.barnardos.org.uk/poverty\\_full\\_report\\_07.pdf](https://www.barnardos.org.uk/poverty_full_report_07.pdf))

- BreezeCard is the free LeedsCard membership scheme for children and young people aged up to 19 years. BreezeCard gives fast track access to Breeze events, as well as discounts to other events, activities and attractions across Leeds. The card also doubles up as a library card.
- Foster carers and the children they care for are entitled to free Bodyline/junior Bodyline membership, giving access to 17 leisure centres across Leeds. Free junior swimming lessons, and discounts to local businesses are also available.

### Summary of the journey

Narrative/key milestones	<ul style="list-style-type: none"> <li>• The CYPP, formed around five outcomes and 11 priorities, uses the Outcomes Based Accountability methodology. This is the strategic document that guides the work of the children’s partnership across Leeds</li> <li>• Child Friendly Leeds was established in 2012 to manage the activities taking place across Leeds. Many headline activities and events relate to children and young people having fun</li> <li>• The <a href="#">Child Friendly Leeds awards</a> have been running for five years. They are an annual celebration of everything that is Child Friendly Leeds in the city. The awards are organised and run entirely by young people</li> <li>• Ofsted inspected Children’s Services in 2015, giving an overall rating of good, with leadership, management and governance receiving an outstanding grade. <a href="#">The report</a> states, “Children’s services in Leeds benefit from outstanding, inspirational and confident operational and political leadership. The ‘Child Friendly’ Leeds ambition has cross-party political support, reflected in ongoing investment in Children’s Services despite the challenging financial context”</li> <li>• In 2017, a competition was held for children and young people to share their ideas on making Leeds city centre more child friendly. The winning suggestion was to bring a children’s festival to Leeds - the first Child Friendly Leeds Live took place in August 2018, headlined by Andy and the Odd Socks, also featuring Breeze Has Talent</li> </ul>
Performance measures 2011 to 2018	<ul style="list-style-type: none"> <li>• The CYPP does not contain a ‘fun’ performance measure. ‘Having fun’ is difficult to measure - volume statistics show participation, but do not capture an individual’s enjoyment, or ‘benefit’ from the event.</li> <li>• ‘We support and prioritise children and young people to have fun growing up’ is one of the four behaviours that underpins everything that we do in relation to the CYPP</li> <li>• Having fun growing up, and children and young people have a voice and influence, are closely linked. Many of the activities listed in the voice and influence report are examples of children and young people have fun as well as having influence. Both reports should be considered alongside each other</li> </ul>
Additional supporting	<ul style="list-style-type: none"> <li>• The Play Enabling Grant has been used over the last three years to support a number of projects. In 2016/17, £40,000 supported 12 projects, reaching 2,327 children and young</li> </ul>

evidence 2011 to 2018	<p>people , including 128 with additional needs. In 2017/18, 15 projects benefitted from a share of £40,000. 15 further projects are planned for 2018/19</p> <ul style="list-style-type: none"> <li>• Over 8,000 young people accessed youth work sessions in 2017/18. Youth work resource is targeted at the most vulnerable young people and is allocated citywide, with 40 per cent based on the 11-17 population and 60 per cent based on deprivation (young people aged 11-17 and resident in the 40 per cent and below lower super output areas)</li> <li>• 1,947 young people accessed Herd Farm and/or Lineham Farm residential centres as a part of their core curriculum at 69 different Leeds schools in 2017/18</li> <li>• 3,838 young people attended school activity days at Herd Farm, Lineham Farm, and West Leeds Activity Centre in 17/18</li> <li>• In 2017/18, 98 care leavers or young people in care accessed the above centres for a residential experience in; 345 participated in day activities at the centres</li> <li>• My Health My School survey - how often do you feel happy? (response to 'every day', or 'most days'): <ul style="list-style-type: none"> <li>• Primary: 83.8% (10/11), 83.9% (14/15), 83.5% (16/17)</li> <li>• Secondary: 78.8% (10/11), 77.1% (14/15), 74.4% (16/17)</li> </ul> </li> <li>• My Health My School survey - how many times a week are you physically active? (response to 'seven or more times'): <ul style="list-style-type: none"> <li>• Primary: 42.5% (10/11), 75.2% (14/15), 76.9% (16/17)</li> <li>• Secondary: 34.8% (10/11), 60.6% (14/15), 60.5% (16/17)</li> </ul> </li> <li>• BreezeCard take-up: 14,718 (2015) 17,947 (October 2017 to March 2018)</li> <li>• There are over 250 public play areas in Leeds including playgrounds, ballparks, skateboard parks and teen zone. There are 63 community parks and seven city parks, plus many other areas of public recreation grounds, woodlands and nature areas (including seven local nature reserves)</li> </ul>
<b>Next stage of our journey</b>	
Future aspirations	<ul style="list-style-type: none"> <li>• Ensure children and young people remain involved in decisions about having fun growing up; build on the success of events such as the Child Friendly Leeds awards, and Child Friendly Leeds Live</li> <li>• Continue to find innovative ways for children and young people to have fun. <a href="#">Street Play</a> is a resident-led initiative that enables children to play freely and safely in their own street. Temporary play street orders can be applied for to close the street to traffic. 83 streets will be temporarily closed this year as part of this initiative</li> <li>• Grow further the network of <a href="#">child friendly ambassadors</a>, who spread the child friendly message across the city. Ambassadors come from a range of backgrounds and organisations and support young people to speak up and have their voices heard</li> </ul>

Challenges/barriers	<ul style="list-style-type: none"> <li>• Funding/continuing political support for 'soft' impact events</li> </ul>
<b>Supporting evidence</b>	
<ul style="list-style-type: none"> <li>• External validation of the Child Friendly Leeds approach, from <a href="#">Ofsted</a></li> <li>• <a href="#">Child Friendly Leeds one minute guide</a></li> <li>• Press releases: <ul style="list-style-type: none"> <li>• <a href="https://news.leeds.gov.uk/thumbs-up-for-leeds-city-centre-with-new-child-friendly-competition/">https://news.leeds.gov.uk/thumbs-up-for-leeds-city-centre-with-new-child-friendly-competition/</a></li> <li>• <a href="https://news.leeds.gov.uk/summer-of-fun-for-children-in-care-thanks-to-leeds-businesses/">https://news.leeds.gov.uk/summer-of-fun-for-children-in-care-thanks-to-leeds-businesses/</a></li> <li>• <a href="https://news.leeds.gov.uk/summer-of-fun-as-pop-up-spaces-and-activities-transform-the-city-centre/">https://news.leeds.gov.uk/summer-of-fun-as-pop-up-spaces-and-activities-transform-the-city-centre/</a></li> <li>• <a href="https://news.leeds.gov.uk/final-countdown-to-child-friendly-leeds-live/">https://news.leeds.gov.uk/final-countdown-to-child-friendly-leeds-live/</a></li> <li>• <a href="#">Building Resilience in Young Children</a></li> </ul> </li> </ul>	














# Appendix one - Child Friendly Leeds dashboard

## Child Friendly Leeds October 2017 - March



		Measure	CYPP outcome	Result same period last year	Quarter 1 & 2 2016/17		Quarter 3 & 4 2016/17	Quarter 1 & 2 2017/18	Quarter 3 & 4 2017/18	Quarter 1 & 2 2018/19	DOT	Data last updated		
Providing a greater voice for children and young people	1	Votes for child mayor - number of votes cast	All children and young people are active citizens who feel they have a voice and influence	2,004 (2014)	4,617 (2015)		3,574 (2016)		6,307 (2017)			May-18		
	2	Make your mark participation - number of votes cast		19,716 (2014)	16,343 (2015)		14,308 (2016)		17,013 (2017)			May-18		
	3	Percentage of children and young people who have had a chance to have a say in the way the school is run		33.8% (2016/17)	35.5% (2014/15)	33.3% (2015/16)	33.8% (2016/17)					AY 2017		
	4	Community committee engagement	All five outcomes	Data development										
Enabling children and young people to contribute to a strong economy	5	Number of apprenticeship starts for young people under the age of 25	All children and young people do well at all levels of learning and have skills for life	3,750	4,020 (12-month period)	3,140 (9-month period)	3,970 (12-month period)	3,240 (9-month period)	3,640 (12-month period)			May-18		
	6a	SEN internships - number of young people signed up to the supported internship pilot		n/a	33		37					2016/17		
	6b	SEN internships - number of young people started the supported internship.		n/a	23		31							
Supporting children to lead safe and secure lives	7	Number of internal mainstream foster carer households	All children and young people are safe from harm	427	453	466	464	461	454			May-18		
	8	Percentage of children looked after in a kinship care placement		14.9% (188)	16.7% (206)	16.5% (203)	16.9% (212)	18.5% (232)	21.5% (273)			May-18		
	9	Number of referrals with domestic violence as a category		3,089 (25.6%)	2,701 (25.5%)	2,624 (24.6%)	3,034 (26.4%)	3,381 (28.9%)	3,483 (29.5%)			May-18		
	10	Independent Traveller Training scheme		121 (2014/15)	137 (2015/16)	62 (Apr - Sept 16)	45 (Oct - Mar 17) 107 (2016/17)	62 (Apr - Sept 2017)	43 (Oct- Mar 2017/18)			May-18		
Involving children and young people in the life of	11	City centre breakthrough	All children and young people have fun growing up	Data development										
	12	Take up of BreezeCard - Youth		14,718 (2015)	16,820 (2016)	12,027 (Apr - Sept 16)		12,360 (April - Sept 17)	17,948 (Oct 17 - Mar 18)			May-18		
Encouraging and supporting adults to volunteer	13	Number of Child Friendly Leeds ambassadors	All five outcomes	392	504	572	703	735	772			May-17		
	14	Number of independent visitors	All children and young people have fun growing up	102	110	108	108	123	213			May-18		
	15	Number of governors in post	All five outcomes	n/a	3,046 (as at 09/05/2017)		3,077 (as at 04/10/2017)		2,686 (as at 15/05/2018)			May-18		

## Child Friendly Leeds October 2017 - March

		Measure	CYPP outcome	Result same period last year	Quarter 1 & 2 2016/17		Quarter 3 & 4 2016/17	Quarter 1 & 2 2017/18	Quarter 3 & 4 2017/18	Quarter 1 & 2 2018/19	DOT	Data last updated	
Making the right information available at the right time	16a	Website activity - use of Child Friendly Leeds website - Home page	All five outcomes	n/a	1,279 (Jan - Mar 16)	1,924 (April - Sept 16)	3424 (Oct - Mar 17)	4303 (Apr - Sept 17)	2418 (Oct 17 - Mar 18)			May-18	
	16b	Website activity - use of Child Friendly Leeds website - awards		n/a	643 (Jan - Mar 16)	663 (April - Sept 16)	3,659 (Oct - Mar 17)	2,129 (Apr - Sept 17)	700 (Oct 17 - Mar 18)			May-18	
	16c	Website activity - use of Child Friendly Leeds website - CFL the story		n/a	250 (Jan - Mar 16)	264 (April - Sept 16)	493 (Oct - Mar 17)	513 (Apr - Sept 17)	284 (Oct 17 - Mar 18)			May-18	
	16d	Website activity - use of Child Friendly Leeds website -how to get involved		n/a	209 (Jan - Mar 16)	228 (April - Sept 16)	501 (Oct - Mar 17)	538 (Apr - Sept 17)	190 (Oct 17 - Mar 18)			May-18	
	16e	Website activity - use of Child Friendly Leeds website - Find out more		n/a	174 (Jan - Mar 16)	181 (April - Sept 16)	367 (Oct - Mar 17)	326 (Apr - Sept 17)	173 (Oct 17 - Mar 18)			May-18	
	16f	Website activity - use of Child Friendly Leeds website - Toolkit		n/a	n/a	154 (April - Sept 16)	327 (Oct - Mar 17)	335 (Apr - Sept 17)	143 (Oct 17 - Mar 18)			May-18	
	16g	Website activity - use of Child Friendly Leeds website - news		n/a	n/a	174 (April - Sept 16)	253 (Oct 16 - Mar 17)	255 (Apr - Sept 17)	828 (Oct 17 - Mar 18)			May-18	
	16h	Website activity - use of Child Friendly Leeds website - 12 wishes		n/a	140 (Jan - Mar 16)	163 (April - Sept 16)	406 (Oct 16 - Mar 17)	471 (Apr - Sept 17)	383 (Oct 17 - Mar 18)			May-18	
	16i	Website activity - use of Child Friendly Leeds website - who is involved		n/a	119 (Jan - Mar 16)	129 (April - Sept 16)	501 (Oct 16 - Mar 17)	285 (Apr - Sept 17)	310 (Oct 17 - Mar 18)			May-18	
	17	Facebook		1,326	2,740 (Jan - Mar 16)	3,076 (April - Sept 16)	3,470 (Apr - Mar 17)	4,206 (Apr - Sept 17)	4,781 (Oct 17 - Mar 18)			May-18	
Promoting a child friendly city	18	Child Friendly Leeds awards - nominations cast	All children and young people are active citizens who feel they have a voice and influence	547 (2014)	458 (2015)		379 (2016)		320 (2017)			2017	
	19	Value of the Child Friendly Leeds brand		Data development									
	20	Social media activity - Tweets	All children and young people are active citizens who feel they have a voice and influence	n/a	7,216 Twitter followers/13,300 tweets	8,057 Twitter followers/16,629 tweets	9,127 Twitter followers/20,400 tweets (Apr 16 - Mar 17)	10,044 Twitter followers/124,818 tweets (Apr - Sept 17)	10,457 Twitter followers/125,673 tweets (Oct 17 - Mar 18)			May-18	
Young people enjoy life	21a	Percentage of children and young people who enjoy life - Primary	All children and young people have fun growing up	83% (2013/14)	82% (2014/15)	84% (2015/16)		84% (2016/17)			Static	AY 2017	
	21b	Percentage of children and young people who enjoy life - Secondary	All children and young people have fun growing up	79.7% (2013/14)	78.3% (2014/15)	78.3% (2015/16)		70.5% (2016/17)				AY 2017	



**Report of Head of Governance and Scrutiny Support**

**Report to Scrutiny Board (Children and Families)**

**Date: 26<sup>th</sup> September 2018**

**Subject: Work Schedule**

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

**1 Purpose of this report**

1.1 The purpose of this report is to consider the Scrutiny Board’s work schedule for the remainder of the current municipal year.

**2 Main issues**

2.1 At its initial meeting in June 2018, the Scrutiny Board agreed to adopt a thematic approach this year and undertake an inquiry based on the question ‘is Leeds a child friendly city?’ seven years on from the introduction of Child Friendly Leeds.

2.2 The latest iteration of the Board’s work schedule is attached as Appendix 1 for consideration and agreement of the Scrutiny Board – subject to any identified and agreed amendments. As well as reflecting the agreed thematic approach, other traditional items of Scrutiny work have also been incorporated into the work schedule, which involve recommendation tracking of work previously undertaken by the Children and Families Scrutiny Board; performance monitoring reports and any Budget and Policy Framework items.

2.3 Executive Board minutes from the meeting held on 25<sup>th</sup> July 2018 are also attached as Appendix 2. The Scrutiny Board is asked to consider and note the Executive Board minutes, insofar as they relate to the remit of the Scrutiny Board; and identify any matter where specific scrutiny activity may be warranted, and therefore subsequently incorporated into the work schedule.

Developing the work schedule

2.4 The work schedule should not be considered a fixed and rigid schedule, it should be recognised as something that can be adapted and changed to reflect any new and

emerging issues throughout the year; and also reflect any timetable issues that might occur from time to time.

- 2.5 However, when considering any developments and/or modifications to the work schedule, effort should be undertaken to:
- Avoid unnecessary duplication by having a full appreciation of any existing forums already having oversight of, or monitoring a particular issue.
  - Ensure any Scrutiny undertaken has clarity and focus of purpose and will add value and can be delivered within an agreed time frame.
  - Avoid pure “information items” except where that information is being received as part of a policy/scrutiny review.
  - Seek advice about available resources and relevant timings, taking into consideration the workload across the Scrutiny Boards and the type of Scrutiny taking place.
  - Build in sufficient flexibility to enable the consideration of urgent matters that may arise during the year.
- 2.6 In addition, in order to deliver the work schedule, the Board may need to take a flexible approach and undertake activities outside the formal schedule of meetings – such as working groups and site visits, where deemed appropriate. This flexible approach may also require additional formal meetings of the Scrutiny Board.

#### Developments since the previous Scrutiny Board meeting

##### *White Rose Children Looked After Interim Residential Framework Agreement*

- 2.7 The work schedule has been updated to reflect the Chair’s request for the Scrutiny Board to receive a briefing at its September meeting in relation to the White Rose Children Looked After Interim Residential Framework Agreement.

##### *Scrutiny Inquiry – Is Leeds a Child Friendly City?*

- 2.8 Linked to the Scrutiny Board’s Inquiry and associated thematic approach this year, it was agreed that meetings would be themed around the five outcomes set out within the Leeds Children and Young People Plan, which states that all children and young people:
- are safe from harm
  - do well at all levels of learning and have skills for life
  - enjoy healthy lifestyles
  - have fun growing up
  - are active citizens who feel that they have a voice and influence
- 2.9 Whilst it was originally scheduled for the Board to consider the ‘enjoy healthy lifestyles’ outcome as part of its September meeting, it was agreed with the Chair that this would now be considered later in the municipal year and has been provisionally scheduled for the Board’s March meeting.

## *Post 16 SEND School Transport – Tracking of Scrutiny Recommendations*

- 2.10 Last year, the Children and Families Scrutiny Board produced a formal Statement setting out its comments and recommendations in relation to proposed changes to the transport offer for post-16 learners who have special educational needs and disabilities (SEND). Linked to this, a recommendation tracking report was scheduled into the Board's work schedule for October 2018.
- 2.11 However, the work schedule has now been amended to reflect the decision that was made by the Chief Officer, Partnerships and Health in June 2018 to approve a pause to the phased introduction of transport changes for new entrants to post-16 education scheduled for September 2018. This pends further review of how recent feedback from families can be taken into account in taking the proposals forward with effect from September 2019. As such, it is now proposed that the Board maintains a watching brief on developments as they progress.

### **3. Recommendations**

- 3.1 Members are asked to consider the matters outlined in this report and agree (or amend) the overall work schedule (as presented at Appendix 1) as the basis for the Board's work for the remainder of 2018/19.

### **4. Background papers<sup>1</sup>**

- 4.1 None used

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<sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

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### Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

June	July	August
<b>Meeting Agenda for 13<sup>th</sup> June 2018</b>	<b>Meeting Agenda for 18<sup>th</sup> July 2018</b>	<b>No Scrutiny Board meeting scheduled.</b>
Scrutiny Board Terms of Reference and Sources of Work (DB)  Performance Update (PM)	Inquiry into Child Poverty & 3As – Formal Response (RT)  Annual Standards Report (PM)  Financial Outturn/Financial Health Report (PM)	
<b>Working Group Meetings</b>		
<b>Site Visits</b>		

**Scrutiny Work Items Key:**

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response

## Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

September	October	November
<b>Meeting Agenda for 26<sup>th</sup> September 2018</b>	<b>Meeting Agenda for 24<sup>th</sup> October 2018</b>	<b>No Scrutiny Board meeting scheduled.</b>
<p>Co-opted Members (DB)</p> <p>White Rose Children Looked After Interim Residential Framework Agreement (PSR)</p> <p>Scrutiny Inquiry - Is Leeds a child friendly city? Themed discussion on the following CYPP outcomes:</p> <p><i>Children and young people have fun growing up;</i></p> <p><i>Children and young people are active citizens who feel they have a voice and influence.</i></p>	<p>SEND Inquiry (RT)</p> <p>Scrutiny Inquiry - Is Leeds a child friendly city? Themed discussion on the CYPP outcome: <i>Children and young people do well at all levels of learning and have skills for life.</i></p>	
<b>Working Group Meetings</b>		
<b>Site Visits</b>		

### Scrutiny Work Items Key:

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response

## Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

December	January	February
<b>No Scrutiny Board meeting scheduled.</b>	<b>Meeting Agenda for 23<sup>rd</sup> January 2019</b>	<b>No Scrutiny Board meeting scheduled.</b>
	Performance report (PM)  Financial Health Monitoring (PSR)  2019/20 Initial Budget Proposals (PDS)  Best Council Plan Refresh – Initial Proposals (PDS)  Inquiry into Child Poverty & 3As – Update (RT)	
<b>Working Group Meetings</b>		
<b>Site Visits</b>		

**Scrutiny Work Items Key:**

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response

## Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

March	April	May
<b>Meeting Agenda for 6<sup>th</sup> March 2019</b>	<b>No Scrutiny Board meeting scheduled.</b>	<b>No Scrutiny Board meeting scheduled.</b>
Children Centres Inquiry (RT)  Annual Standards Report (PM)  Scrutiny Inquiry - Is Leeds a child friendly city? Themed discussion on the following CYPP outcomes:  <i>Children and young people are safe from harm.</i> <i>Children and young people enjoy healthy lifestyles.</i>		
<b>Working Group Meetings</b>		
<b>Site Visits</b>		

Page 76

### Scrutiny Work Items Key:

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response



## EXECUTIVE BOARD

WEDNESDAY, 25TH JULY, 2018

**PRESENT:** Councillor J Blake in the Chair

Councillors D Coupar, S Golton, J Lewis,  
R Lewis, L Mulherin, J Pryor and M Rafique

**SUBSTITUTE MEMBER:** Councillor A Lamb

**APOLOGIES:** Councillors A Carter and R Charlwood

### 32 **Substitute Member**

Under the provisions of Executive and Decision Making Procedure Rule 3.1.6, Councillor A Lamb was invited to attend the meeting on behalf of Councillor A Carter, who had submitted his apologies for absence from the meeting.

### 33 **Exempt Information - Possible Exclusion of the Press and Public**

**RESOLVED** – That, in accordance with Regulation 4 of The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the public be excluded from the meeting during consideration of the following parts of the agenda designated as exempt from publication on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the public were present there would be disclosure to them of exempt information so designated as follows:-

- (a) That Appendix 2 to the report entitled, 'Redevelopment of the former Kirkstall District Centre', referred to in Minute No. 46 be designated as exempt from publication in accordance with paragraph 10.4(3) of Schedule 12A(3) of the Local Government Act 1972 on the grounds that it contains information relating to the financial or business affairs of a particular person, and of the Council. This information is not publicly available from the statutory registers of information kept in respect of certain companies and charities. It is considered that since this information is subject to one to one discussions with Artisan, it is not in the public interest to disclose this information at this point in time. Also it is considered that the release of such information would or would be likely to prejudice the Council's commercial interests in relation to other similar transactions, in that prospective purchasers of other similar properties would have access to information about the nature and level of consideration which may prove acceptable to the Council. It is considered that whilst there may be a public interest in disclosure, much of this information will be publicly available from the Land Registry following completion of this transaction and consequently, the public interest in maintaining the exemption outweighs the public interest in disclosing this information at this point in time.

- 34 Declaration of Disclosable Pecuniary Interests**  
No declarations of disclosable pecuniary interests were made at the meeting.

- 35 Minutes**  
**RESOLVED** – That the minutes of the previous meeting held on 27<sup>th</sup> June 2018 be approved as a correct record.

## **ECONOMY AND CULTURE**

- 36 European Structural and Investment Funds (ESIF) Programme 2014-2020 Update**

The Director of City Development submitted a report which presented an update on the European Structural and Investment Funds (ESIF) Programme for Leeds City Region, detailing the progress which had been made by the Council in developing and implementing the approved projects, and which highlighted the success and achievements to date.

Responding to a Member's enquiry regarding the actions being taken to access alternative funding streams once the programme had concluded, the Board was provided with further information on this, with it being noted that Councillor Blake, in her position as Chair of Core Cities UK, had been invited to attend future meetings regarding such matters, which were organised via the Local Government Association.

### **RESOLVED –**

- (a) That the update on the progress made to date by the Council in developing projects funded by the ESIF Programme, as detailed within the submitted report, be noted;
- (b) That support be provided to the Leeds City Council applications in appraisal, in particular Phase 2 bids for Ad:Venture and Digital Enterprise, which are aligned to the delivery of the Inclusive Growth Strategy.

## **COMMUNITIES**

- 37 Draft Safer Leeds Community Safety Strategy (2018-2021)**

The Director of Communities and Environment submitted a report which presented the initial proposals for the Council's Safer Leeds Community Safety Strategy, in order to seek the Board's comment and agreement for the draft document to be released for the purposes of consultation.

In presenting the submitted report, the Executive Member for Communities welcomed Steve Cotter, newly appointed Chief Superintendent for Leeds, West Yorkshire Police, together with Paul Money, Chief Officer, Safer Leeds, to the meeting.

Acknowledging a Member's suggestion, officers undertook to include within the associated consultation exercise for the draft strategy, the issue of using vehicles for anti-social and criminal behaviour.

In response to a Member's comments, the Board received further information regarding the ongoing work being undertaken with local communities in respect of the managed area for prostitution, with assurance being provided that this was an area which was being continually monitored.

**RESOLVED –**

- (a) That the draft Safer Leeds Community Safety Strategy for 2018–21, as appended to the submitted report, be approved for the purposes of consultation with the relevant Scrutiny Board and other stakeholders;
- (b) That support be provided for the Community Safety Partnership in its further consultation on the Strategy, prior to its resubmission to Executive Board before the draft is submitted to Full Council for approval;
- (c) That the funding allocations from West Yorkshire Police and Crime Commissioner for 2018/19, as outlined within the submitted report, be noted;
- (d) That it be noted that the Chief Officer for Community Safety (Safer Leeds) will be responsible for the implementation of the Strategy through the Safer Leeds Executive, over the next three years.

(The matters referred to within this minute, given that they were decisions being made in accordance with the Budget and Policy Framework Procedure Rules, were not eligible for Call In, as Executive and Decision Making Procedure Rule 5.1.2 states that the power to Call In decisions does not extend to those decisions being made in accordance with the Budget and Policy Framework Procedure Rules)

**38 A Strategic Approach to Migration in Leeds**

Further to Minute No. 45, 17<sup>th</sup> July 2017, the Director of Communities and Environment submitted a report providing an overview and update of migration activities, together with the support to migrant communities being delivered in Leeds. The report also highlighted the related opportunities and challenges which were being addressed by the service.

Responding to a Member's enquiry, the Board was advised that the submitted report aimed to provide a succinct overview of the wide range of work being undertaken in this area, with Board Members being offered the opportunity to receive further briefing on such matters, if required.

Regarding a Member's comments on the issue of migrants' access to healthcare and the role of community pharmacists, the Board was advised that the Health and Wellbeing Board had established a Migrant Health Board (MHB) to consider such issues, and although it was highlighted that the MHB's initial priority was around regulation changes to the charging for health care services, the MHB would be considering other related issues in due course.

Responding to a Member's enquiry, the Board received an update regarding new asylum contracts for the Yorkshire and the Humber region, and the fact that to date, the Home Office had been unable to award such contracts. The Board noted that the Council had raised its concerns with the Home Office in respect of such matters, with a reassurance being provided by the Home Office that the issue would be addressed shortly.

In conclusion, Members highlighted the valuable work undertaken by Scrutiny with regard to migration, and emphasised the partnership approach which had been taken by the Executive, officers and Scrutiny.

#### **RESOLVED –**

- (a) That approval be given to the continuation of the strengthened arrangements, which were developed following the Scrutiny Board (Citizens and Communities) inquiry into migration, and which aims for a more strategic, co-ordinated and inclusive approach towards migration, with the Board also providing its endorsement of the current and future work that is planned;
- (b) That the responsibility of the Director of Communities and Environment and the Executive Member for Communities for leading this work through the Council's Stronger Communities Breakthrough Programme be noted, with it also being noted that the Chief Officer (Communities) is responsible for leading on the work of the Strategic Migration Board;
- (c) That a further update report regarding the progress made in respect of migration activities in Leeds be submitted to Executive Board in July 2019.

(During the consideration of this item, Cllr Blake vacated the Chair and left the meeting. In accordance with Executive and Decision Making Procedure Rule 3.1.5, in the absence of Councillor Blake, Councillor Coupar presided as Chair of the Board whilst Cllr Blake was absent from the meeting)

#### **39 Update on the Delivery of the Leeds High Rise Strategy**

Further to Minute No. 96, 19<sup>th</sup> October 2016, the Director of Resources and Housing submitted a report providing an update on the delivery of each of the High Rise Strategy priorities, and where available, outlined the impact that the actions have had on resident satisfaction and management issues. In addition, following the Board's consideration of a report entitled, 'Grenfell Tower Update' on 17<sup>th</sup> July 2017 (Minute No. 44 refers), the submitted report also provided information on the actions which had been taken in response to the Grenfell Tower fire.

Responding to a Member's enquiry, the Board received an update on the actions being taken to address any potential fire risk in respect of waste management and the use of refuse chutes within high rise blocks.

In addition, responding to a Member's comment, it was acknowledged that although resident wardens for older residents had been withdrawn, Support Officers were now in place to provide regular ongoing support to residents, with examples of such provisions being provided.

#### **RESOLVED –**

- (a) That the progress made in delivering the different areas of the High Rise Strategy, be noted;
- (b) That the Director of Resources and Housing be requested to continue to monitor the progress being made in delivering the High Rise Strategy and submit a further update report to the Board in 12 months' time;
- (c) That the Board's support for the proposal to continue the concierge service pilot during 2018/19, be confirmed;
- (d) That the Board's support for the proposal to continue 'Operation Leodis' during 2018/19, be confirmed.

#### **RESOURCES AND SUSTAINABILITY**

##### **40 Additional Clean Air Measures**

Further to Minute No. 15, 27<sup>th</sup> June 2018, the Director of Resources and Housing submitted a report which provided details of the citywide clean air strategy, separate to the clean air charging zone provisions. The report highlighted the proposed partnership between Highways England and the Council to deliver a centre of excellence for ultra-low emissions vans in the south of the city and provided information on the associated public engagement campaign.

A Member made reference to work place levy schemes and suggested an initiative involving the Council working in partnership with private firms to promote the use of electric vehicles as part of their respective company car schemes. In response, the Board noted the suggestions, highlighting that the Council was open to looking at new ways of encouraging greater use of electric vehicles.

In response to Members' comments, the Board considered the need to strike the correct balance between establishing short term goals in order to improve the city's air quality to achieve compliance in line with Government regulation, with a longer term vision to ensure that further improvements were made to air quality.

Emphasis was placed upon the role of scrutiny in this area and the value of the work which had been undertaken in respect of air quality. Also, as part of the discussion, the reasons and rationale for the proposed amendment to the CAZ boundary, as discussed at the previous meeting, were reiterated.

In conclusion, the Chair emphasised the importance of a continued cross-party approach when lobbying Government to provide the Local Authority with appropriate assistance in this area.

**RESOLVED –**

- (a) That the necessary authority be delegated to the Director of Resources and Housing, in order to:-
  - (i) enter into the required legal agreement to support the partnership with Highways England; and
  - (ii) approve the authority to procure for the low emissions vehicles, the business engagement partner and the associated electric charging infrastructure to support the regional ultra-low emissions vehicle centre.
- (b) That a campaign to focus on anti-idling outside schools, be endorsed;
- (c) That the Highways Service be requested to examine traffic restrictions on Heavy Goods Vehicles (HGVs), with particular focus on the areas that are now excluded from the CAZ (Clean Air Zone) in the modified boundary;
- (d) That support be provided for a publicity campaign which would provide advice on cleaner travel alternatives;
- (e) That the Government be requested to provide a targeted scrappage scheme which is aimed at the most polluting older vehicles.

(During the consideration of this item, Councillor Blake returned to the meeting and resumed her position as Chair of the Board, for the remainder of the meeting. At this point, Councillor Coupar left the meeting)

**41 Annual Corporate Risk Management Report**

The Director of Resources and Housing submitted a report presenting the annual update of the Council's most significant corporate risks and which detailed the arrangements in place, together with the further activity planned during 2018/19 to manage them.

**RESOLVED –** That the annual risk management report, as submitted, together with the assurances given on the Council's most significant corporate risks, be noted, in line with the authority's Risk Management Policy and the Board's overarching responsibility for their management.

**42 Financial Health Monitoring 2018/19 - Quarter 1**

The Chief Officer, Financial Services submitted a report which presented the Council's projected financial health position for 2018/19, as at the conclusion of the financial year's first quarter.

Responding to a Member's enquiry regarding the budget pressures in respect of Children Looked After (CLA), the Board received further details on the range of actions and resultant improvements that had been made by the

Council in this field, with it being highlighted how Leeds had bucked the national trend by reducing the number of CLA in the city in recent years.

Members noted that the planned efficiency in 2018/19 arising from the changes to Transport provision was still projected to be achieved from the 18/19 Children and Families directorate budget despite the current pause on SEND transport changes. Responding to a Member's enquiry regarding this, the Board was provided with further information and context on the rationale for introducing such measures for the longer term.

**RESOLVED** – That the projected financial position of the authority, as at Quarter 1 of 2018/19, be noted.

**43 Capital Programme 2018/19 - 2021/22 Quarter 1 Update**

The Chief Officer, Financial Services submitted a report providing an update on the Council's Capital Programme, as at Quarter 1 of the 2018/19 financial year, which included details of capital resources, progress on spend and a summary of the economic impact of the capital programme.

**RESOLVED** –

- (a) That the injection of £629.6k in relation to Capital Receipts to be utilised by Ward Councillors under the Capital Receipts Incentive Scheme (CRIS), as detailed within Appendix C of the submitted report, be approved;
- (b) That the latest position on the General Fund and Housing Revenue Account (HRA) capital programmes, as detailed within the submitted report, be noted;
- (c) That it be noted that the above resolution to inject funding of £629.6k, as detailed within the submitted report, will be implemented by the Chief Officer, Financial Services.

**44 Medium Term Financial Strategy 2019/20 to 2021/22**

The Chief Officer, Financial Services submitted a report which presented the Council's proposed Medium Term Financial Strategy (2019/20 – 2021/22) for the Board's consideration and approval.

Following a recent announcement by the Ministry of Housing, Communities and Local Government relating to the Local Government Finance Settlement for 2019/20, the Chief Officer, Financial Services provided the Board with details of the announcement. Specifically regarding the Business Rates Retention pilot for 2019/20, the Board noted that Government had confirmed that invitations for the pilot in 2019/20 would be sought, and that the Leeds City Region would not automatically be accepted onto the scheme and would need to submit a bid. It was also noted that the 2019/20 initiative would be for the retention of 75% of Business Rates and not 100%, as in previous years.

Responding to a Member's enquiry, the Board received further information regarding the projections within the report regarding the level of resource

allocation to the Minimum Revenue Provision (MRP), with details being provided on the approach which had been agreed by the Council on the MRP policy in the 4 year period leading up to 2020/21.

In response to an enquiry, the Board received further information on the provision in the Medium Term Financial Strategy for pay awards and the Leeds Living Wage. In addition, responding to the recent Government announcement regarding an increase in public sector pay, although it was noted that Local Government salaries were separate to Government negotiations, should there be any implications for the Council arising from the recent announcement, then the Board would be kept informed, as appropriate.

#### **RESOLVED –**

- (a) That the 2019/20 – 2021/22 Medium-Term Financial Strategy for both General Fund services and the Housing Revenue Account, as detailed within the submitted report, be approved;
- (b) That it be noted that further proposals will be brought forward to address the current identified shortfall as part of the Council's budget process;
- (c) That it be noted that the Chief Officer, Financial Services will be responsible for the implementation of the above resolutions.

#### **REGENERATION, TRANSPORT AND PLANNING**

##### **45 Update on Progress and Implementation of the Leeds Public Transport Investment Programme (LPTIP)**

Further to Minute No. 17, 21<sup>st</sup> June 2017, the Director of City Development submitted a report providing an update on the significant scheme and package development of the Leeds Public Transport Investment Programme (LPTIP) during 2017/18 and the first quarter of 2018/19, and which also set out the next steps for delivering the programme.

The Board welcomed Mr Nigel Foster, Chair of the associated independent Expert Advisory Panel, who was in attendance at the meeting in order to provide detail on the composition of, and role played by the Panel. Mr Foster also introduced the key points of the Panel's report.

The Board noted the significant level of consultation which had been undertaken when developing the proposals, with the valuable role of the Expert Panel being highlighted.

In response to a Member's enquiry, the Board received further details regarding the aims of the proposed bus priority improvement schemes, with increased reliability and resilience to services being highlighted. In addition, with regard to comments made on the provision of bus services in more rural communities, the Board noted that work continued to be undertaken with bus operators and West Yorkshire Combined Authority (WYCA) on this issue.



With regard to HS2, Members received further information on the actions being taken to ensure that the HS2 station in Leeds would be integrated with the rest of the local and regional public transport network, with the development of the Integration Masterplan being highlighted.

Responding to a Member's enquiry, the Board received further details on the contractual arrangements in place between the Council, WYCA and the bus operator regarding the provision to share profits earned from park and ride facilities at Elland Road and Temple Green, with it being noted that Board Members could be provided with details of the relevant patronage levels required for such arrangements to be activated. Members were also advised that the bus operator bore the financial risk, should either of those two sites not break even. Finally, it was noted that in terms of the proposed Stourton site, such issues would be discussed with the relevant parties as part of any contractual negotiations.

In conclusion, it was highlighted to the Board that should the recommendations within the submitted report be agreed, then the Board would be giving its approval to submit the planning applications for the expansion of the Elland Road Park and Ride site and a new Park and Ride site at Stourton.

**RESOLVED –**

- (a) That the progress made since April 2016 on developing proposals and the public consultations, be noted;
- (b) That the report of the independent Expert Advisory Panel, as appended to the submitted report, be noted;
- (c) That the development work undertaken on the popular Park and Ride sites be noted; and that support be given on the continued roll out of the park and ride programme including:-
  - (i) Progress on the feasibility work at Alwoodley Gates in the North of the city;
  - (ii) Approval of the submission of a planning application for the expansion of the Elland Road Park & Ride site, and subject to the granting of planning permission and the funding approval of the West Yorkshire Combined Authority, approval be given to the expenditure of £5.12m from the LPTIP Capital Programme to carry out detail design and construction of the site;
  - (iii) Approval to the submission of a planning application for a new park & ride site at Stourton, and subject to the granting of planning permission and the funding approval of the West Yorkshire Combined Authority, approval be given to the expenditure of £23.74m from the LPTIP Capital Programme to carry out detail design and construction of the Park and Ride site;

- (d) That the expenditure of £11.98m from the LPTIP Capital Programme to carry out detail design and construction of the Bus Priority measures and cycling improvements on the route from the Stourton site into the city centre along Wakefield Road / Low Road / Hunslet Road, be approved;
- (e) That the expenditure of £5.19m to be funded from the LPTIP Capital Programme for the detail design and construction of the following initial schemes, be approved:-
  - (a) A647 – Bradford to Leeds: Armley Road bus gate and bus stop relocation;
  - (b) A61(N) – Alwoodley to Leeds –
    - i Harrogate Road outbound bus lane/gate at Alwoodley Lane
    - ii Harrogate Road inbound bus lane to Outer Ring Road
    - iii Harrogate Road inbound bus lane to Street Lane;
  - (c) A58 – Oakwood & Roundhay to Leeds
    - i Easterly Road verge hardening for off-carriageway parking provision
    - ii York Street bus only;
  - (d) A660 – Adel to Leeds - Holt Lane signalisation.
- (f) That it be noted that the Chief Officer for Highways and Transportation is responsible for the implementation of the resolutions as outlined within the submitted report.

(During the consideration of this item, Councillor Coupar returned to the meeting)

#### **46 Redevelopment of the former Kirkstall District Centre**

The Director of City Development submitted a report providing an update on the development schemes emerging for the former Kirkstall District Centre site and which also sought approval for the draft terms of disposal of the Council's land interests which form part of that site.

Responding to a concern raised by a Member in respect of the proposals, the Board received further information and context regarding the location, ownership and composition of the site, which had led to the recommended approach, as detailed within the submitted report.

Following consideration of Appendix 2 to the submitted report designated as exempt from publication under the provisions of Access to Information Procedure Rule 10.4(3), which was considered in private at the conclusion of the meeting, it was

## **RESOLVED –**

- (a) That the positive progress achieved in securing a redevelopment scheme for land in the heart of Kirkstall, be noted;
- (b) That all Council owned land within the site, as detailed within the red line boundary shown in Appendix 1 to the submitted report, including that leased to Tesco, be declared as operationally surplus;
- (c) That the disposal of the Council's freehold interest in land forming the site to Artisan Real Estate UK Limited on the draft terms, as set out in exempt appendix 2 to the submitted report, be approved;
- (d) That the necessary authority be delegated to the Director of City Development to enable the Director, with the concurrence of the Executive Member for 'Regeneration, Transport and Planning', to approve the final disposal boundary and terms.

(Under the provisions of Council Procedure Rule 16.5, Councillor Golton required it to be recorded that he abstained from voting on the decisions referred to within this minute)

## **CHILDREN AND FAMILIES**

### **47 Leeds Children's Services Innovation Programme and Partners in Practice: Update Summer 2018**

The Director of Children and Families submitted a report providing a summary of the progress made in respect of the Children and Families directorate's Innovation Programme. In addition, the report provided an update on Leeds' support for sector led improvement as a 'Partner in Practice'.

In presenting the report, the Executive Member for Children and Families provided examples of key areas where innovative work continued to be developed and undertaken.

Responding to a Member's enquiry, the Board received further information on the work that continued to be undertaken by Children and Families in its role in developing sector led improvement, but also on the continued work to support the children and young people of Leeds, with tangible outcomes from that work being provided to the Board. It was highlighted that the Council's service provision in this field had been the subject of external evaluation, and was scheduled to be in the future, with it being noted that when the results of such evaluation were known, they would be submitted to the Board for consideration.

In response to a Member's enquiry regarding Leeds' capacity at a senior management level to deliver its own services when also providing support to Kirklees, the Board received assurances that the Authority continued to have sufficient capacity in this area, with it being highlighted that since the Council's involvement with Kirklees, the Council had received a positive outcome from an unannounced Ofsted inspection into service provision for children in care.

It was also noted that agreement had now been reached with the Department for Education (DfE) for Kirklees Council to recruit its own Director of Children's Services, with it being highlighted that such recruitment was underway.

**RESOLVED** – That the progress made in Leeds' Children's Services Innovation and Sector Led Improvement work, as detailed within the submitted report, be noted.

### **LEARNING, SKILLS AND EMPLOYMENT**

#### **48 Equality Improvement Priorities Progress Report 2017 - 2018 and Equality Improvement Priorities 2018- 2022**

The Director of Communities and Environment submitted a report presenting for the Board's consideration and approval the Council's Equality Improvement Priorities Annual Report for 2017 – 2018, together with the Council's revised Equality Improvement Priorities for the period: 2018 – 2022.

Members welcomed the comprehensive report which had been submitted.

#### **RESOLVED –**

- (a) That the Equality Improvement Priorities Annual Report 2017 – 2018, as appended to the submitted report, be approved;
- (b) That the revised Equality Improvement Priorities 2018 – 2022, as appended to the submitted report, be approved.

**DATE OF PUBLICATION:** FRIDAY, 27<sup>TH</sup> JULY 2018

**LAST DATE FOR CALL IN OF ELIGIBLE DECISIONS:** 5.00 P.M., FRIDAY 3<sup>RD</sup> AUGUST 2018